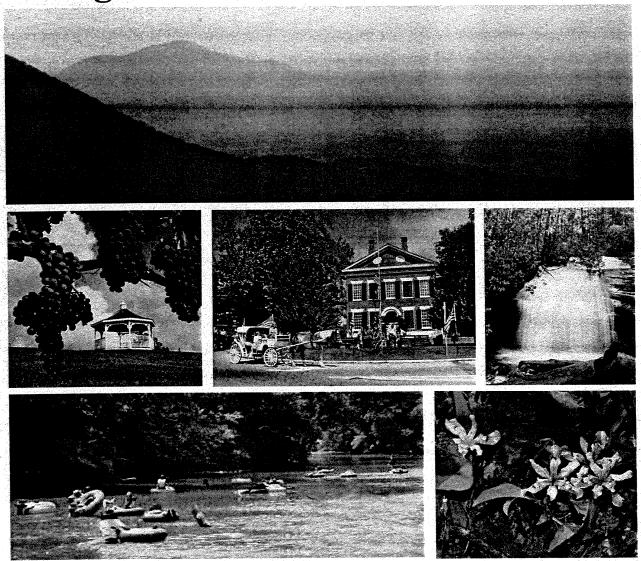
# Lumpkin County, Georgia

2004



Photos by: Jack Anthony

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended December 31, 2004

Prepared by: The Lumpkin County Office of Financial Administration

#### LUMPKIN COUNTY, GEORGIA

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### For the Year Ended December 31, 2004

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#### **LUMPKIN COUNTY COMMISSIONER**

# 7776

#### STEPHEN W. GOOCH

April 22, 2005

To the Citizens of Lumpkin County, Georgia:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we are pleased to present to you the Comprehensive Annual Financial Report (CAFR) of Lumpkin County, Georgia for the fiscal year ended December 31, 2004.

This report consists of management's representations concerning the finances of Lumpkin County and was prepared by the Office of Financial Administration. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. The County's comprehensive framework of internal controls is designed to provide reasonable, rather than absolute assurance that the financial statements will be free of material misstatements. We believe the data is presented in a manner which fairly sets forth the financial position and results of operations of the County as measured by the financial activity of its various funds, and that all disclosures necessary to enable the reader to gain a comprehensive understanding of the County's financial activity have been included.

The County's financial statements have been audited by Bates, Carter & Co., P.C., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2004, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Lumpkin County, Georgia's financial statements for the

fiscal year ended December 31, 2004, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the County's financial statements was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

#### **General Information on Lumpkin County**

Lumpkin County was officially established on December 3, 1832. Named in honor of Wilson Lumpkin, who served in both state houses, as governor, and in the U.S. House of Representatives and Senate. The County was carved out of what were then Cherokee, Hall and Habersham Counties.

Resting in the foothills of the Appalachian Mountains, Lumpkin County is 285 square miles in area, approximately one-third of which is located within the Chattahoochee National Forest. The population of the County has grown by more than 44% over the past ten years with the current estimated population to be over 23,000.

In 1836, the Old Courthouse was built in the center of Dahlonega and is today the oldest public building in North Georgia. Also in 1836, the U.S. government opened one of the first Federal Branch Mints in Dahlonega. More than \$6 million in gold coins were minted at the site that was later to become North Georgia College and State University's Price Memorial Hall (the original mint building was burned to the foundation in 1878). The University was one of the first Federal Land Grant colleges and is to this day one of the premier military institutions in the nation.

#### **Government Structure**

Prior to January 1, 2005, Lumpkin County's Charter set forth a Sole Commissioner form of government under which the Commissioner was elected to serve as the executive and legislative body for the county.

The form of government was changed to a five person Board of Commissioners, effective January 1, 2005. During 2004, a Commissioner from each of the four districts established in the County, plus a Chair of the Commission was elected. Former Sole Commissioner, Stephen W. Gooch was elected Chairperson. A County Manager will handle the day-to-day operations of the County.

The citizens also elect other officials, such as the Tax Commissioner, Sheriff, Magistrate Court Judge, Probate Court Judge, Superior Court Judges, Clerk of Courts, Coroner and County Surveyor.

The County provides a full range of services, including police and fire protection, the construction and maintenance of highways, streets and other infrastructure, and recreational facilities.

The county maintains budgetary controls to ensure compliance with the annual appropriated budget approved by the Lumpkin County Board of Commissioners and state law. Annual appropriated budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund, debt service fund, and all special revenue funds. Project-length budgets are adopted for all capital projects funds. Annual operating budgets are not legally required for enterprise funds, but are prepared for use in planning, control and evaluation purposes. Budgetary control is essential to good financial management and the county has established a legacy of balanced budgets and good budgetary control. For each fund, financing sources are identified for all expenditures/expenses. The level of budgetary control (the level at which expenditures cannot legally exceed the approved budget) is established at the department level. The County does not currently use an encumbrance system under which purchase orders, contracts or other commitments for goods and services not yet received would be recorded as a reservation of fund balance. Instead, such commitments are re-budgeted each year.

Prior to January 1, 2005, The Sole Commissioner, the Director of Finance, and the Budget Officer acted as a Budget Committee. Subsequent to January 1, 2005, Georgia Senate Bill 58, the Act creating the Board of Commissioners, places the duty of budget preparation upon the County Manager.

Revenue and expenditure estimates are prepared by the responsible department and presented to the Budget Committee/County Manager in hearings open to the public. The Budget Committee/County Manager reviews the budget requests and makes decisions regarding the proposed budget. The proposed budget is presented to interested citizens during a public hearing. The Board of Commissioners then adopts the final budget at an official meeting.

Unforeseen situations may arise during the year that might require budget amendments. Department heads may request line-item budget amendments through the Finance Department, provided that the budget amendment does not increase or decrease the overall budget for that department. Any changes in department totals require approval at an official meeting by the Board of Commissioners.

#### **Economic Condition and Outlook**

Lumpkin County lies just 40 miles north of the perimeter highway that circles Atlanta, Georgia. It is also adjacent to Dawson County, which is one of the fastest growing counties in the nation. The busy State Route 400 crosses the southern portion of Lumpkin County, providing easy access for Atlanta area commuters. As the metropolitan Atlanta growth moves northward, Lumpkin County is now on the fringes of dense development creating a demand for residential properties. This growth also increases the demand for police and fire protection and water and sewer services. In response to these demands, during the upcoming year, the County plans to complete construction of an additional fire station, a recycling center, and a County shop to service its fleet of vehicles.

The County's economy is based largely on a mix of tourism and related services, manufacturing, and agriculture. While the County has experienced a slight reduction in the rate of economic growth, its location and broad mix of industries has lessened the impact felt in other Counties in the State. We believe that the County is poised to rebound to the growth rates experienced in prior years, as the state and national economies continue to improve.

#### Major Initiatives & Accomplishments

During 2004, Lumpkin County accepted a grant from the Georgia Recreational Trails Program in the amount of \$100,000. This brings the total of grant funds available for construction of recreational trails in the County to \$299,000. The trails will be constructed primarily around the reservoir, which is a joint project with the City of Dahlonega.

Other accomplishments during the year include:

- □ Resurfacing approximately 34.5 lane miles of County roads, using a combination of state and local money.
- □ Privatization of the Transfer Station, making it more cost effective to taxpayers.
- □ The completion and subsequent opening of an Animal Shelter.
- ☐ The County began the initial phases of construction for a new fire station, a county fleet facility, and recycling center.
- □ Completion of a new softball complex and concession stand, both of which will go on-line in 2005.
- □ Two pedestrian bridges and one vehicle bridge crossing the Yahoola Creek were near completion at year-end at the new park.

#### Cash Management

The Finance Department strives to keep abreast of current trends in cash and investment management to achieve the highest rate of return on idle cash during the year. Cash received during the year was invested in demand deposit accounts bearing interest rates of 1.56% and 1.58%. In the Debt Service Fund a \$2,000,000 certificate of deposit yields a 4.0% rate of return. All funds on deposit are invested and either insured by federal depository insurance or collateralized. All collateral deposits were held by a financial institution in the county's name.

#### Risk Management

The County is exposed to a variety of accidental losses and has established risk management strategies that attempt to minimize losses. Policies have been established to ensure that county employees and department supervisors are responsible for monitoring risk control over County property and actions by employees during the course of performing their respective duties. The primary technique used for risk financing is the County's participation in the Association of County Commissioners of Georgia Interlocal Risk Management Agency (IRMA).

IRMA is a group self-insurance fund covering general liability, automobile damage and theft, fire damage, and employee dishonesty for Georgia County governments. IRMA pays losses up to \$100,000 per individual claim or \$1,000,000 for all claims. However, excess losses, if any, are covered by reinsurance and would be paid by the reinsurer. Current insurance coverage does not expose the County to significant losses that would have a material impact on the financial position of Lumpkin County.

#### **Pension Benefits**

The County sponsors the Association of County Commissioners of Georgia (ACCG) Restated Pension Plan, which is a defined benefit plan. Other pension benefits include a Deferred Compensation Plan and a Defined Contribution Plan.

Additional information on the County's pension plan can be found in the Notes to Financial Statements.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Lumpkin County for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2003. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized CAFR. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation, design and publication of this Comprehensive Annual Financial Report could not have been accomplished without the efficient and dedicated service of the entire finance office staff. We would also like to express our appreciation and thanks to the firm of Bates, Carter & Co., P.C., CPA's. The firm's dedication to the highest standard of governmental accounting and auditing and strong support of the finance office staff throughout the year has proven to be extremely beneficial.

Sincere appreciation also goes to the various elected officials, and county department directors for their assistance and positive attitude throughout the year in matters pertaining to the financial affairs of the County.

We would also like to thank local photographer Jack Anthony for generously allowing us to use his photographs in this document.

Respectfully submitted,

Stephen W. Gooch

Sole Commissioner

W. Franklin Youngblood, CPA

W. Fronklin Genzelwil, CPA

Style Lood

Director of Finance

### Certificate of Achievement for Excellence in Financial Reporting

Presented to

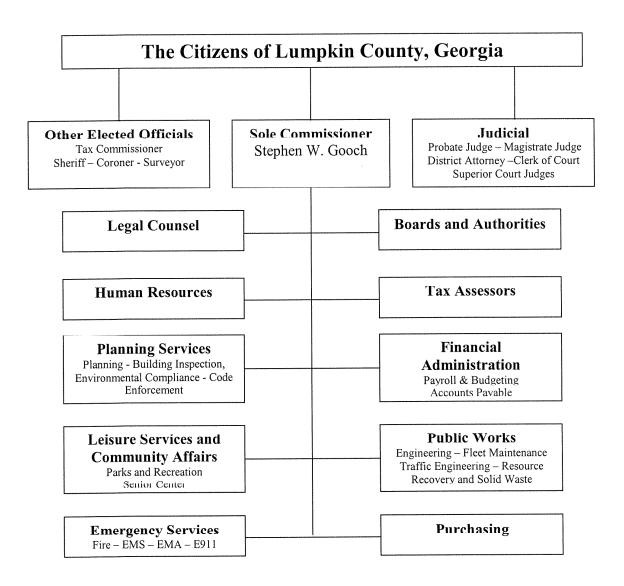
#### Lumpkin County, Georgia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2003

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

Cancy L. Zielle President

# **Lumpkin County, Georgia Organizational Chart**



#### OFFICIALS OF LUMPKIN COUNTY, GEORGIA

#### **COMMISSIONER'S OFFICE**

Stephen W. Gooch Ruth A. Bohac Sole Commissioner County Clerk

#### DEPARTMENT DIRECTORS

## JUDICIAL & OTHER ELECTED OFFICIALS

**County Surveyor** 

**Edward Tucker Clerk of Court Finance** Frank Youngblood Michael Chastain Probate Judge **Community Affairs Eddy Harris** Jeff Lowe Magistrate Judge Woody Hemphill Parks & Recreation Stan Gunter **District Attorney** Fire Chief Ed Eggert **Chief Superior Court Judge** Charles Trammell Hugh Stone **Public Works** Superior Court Judge David Barrett Senior Center Rhonda Bailey Lynn Akeley-Alderman Juvenile Court Judge **Chief Appraiser** Don Head **Tax Commissioner** Jean Grizzle **Purchasing** Lyman Caldwell Sheriff Jimmy Berry Ben Chitwood **Road Superintendent** Coroner **Bradley McKinney** Don Seabolt Emergency Management

John Gaston



#### A PROFESSIONAL CORPORATION CERTIFIED PUBLIC ACOUNTANTS AND CONSULTANTS

JOHN M. NIX, CPA

DUANE B. SCHLERETH, CPA

RUSSELL D. HOPKINS, CPA

J. RONALD BRACEWELL, JR., CPA, ABV

525 CANDLER STREET, N.E. P.O. DRAWER 2396 GAINESVILLE, GA 30503 TEL (770) 532-9131
FAX (770) 536-5223
EMAIL
CPA@BATESCARTER.COM

#### INDEPENDENT AUDITORS' REPORT

April 22, 2005

Mr. Stephen W. Gooch, Commissioner LUMPKIN COUNTY, GEORGIA Dahlonega, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of LUMPKIN COUNTY, GEORGIA, as of and for the year ended December 31, 2004, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of LUMPKIN COUNTY, GEORGIA's management. Our responsibility is to express opinions on these financial statements based on our audit .We did not audit the financial statements of THE LUMPKIN COUNTY HEALTH DEPARTMENT, as of and for the year ended June 30, 2004, a component unit of the County, which statements reflect total assets of \$312,640 as of June 30, 2004, and total revenues of \$795,855, for the year then ended. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion on the basic financial statements, insofar as it relates to the amounts included for the component unit named above, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material aspects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information of

LUMPKIN COUNTY, GEORGIA, as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated April 22, 2005, on our consideration of LUMPKIN COUNTY, GEORGIA's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis, Schedule of Pension Funding Progress, Schedule of Employer Retirement Contributions, Budgetary Comparison Schedule-General Fund on pages 45 through 48 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinions on the financial statements that collectively comprise LUMPKIN COUNTY, GEORIGA's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and the statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statement of LUMPKIN COUNTY, GEORGIA. The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

The accompanying schedule of projects constructed with Special Sales Tax Proceeds is presented for purposes of additional analysis as required by Official Code of Georgia 48-8-121, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

bates, Gartes + G, P.C.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Lumpkin County's Comprehensive Annual Financial Report provides readers with a narrative overview and analysis of the County's financial performance during the fiscal year that ended on December 31, 2004. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal at the front of this report, the County's basic financial statements, and notes to the financial statements to enhance their understanding of the activities and financial health of Lumpkin County.

The County is required to present a discussion and analysis of our financial condition and performance for the year ended December 31, 2004.

#### **Financial Highlights**

- □ The assets of Lumpkin County exceeded its liabilities at December 31, 2004 by \$52 million (*net assets*). Of this amount, \$5.1 million (*unrestricted net assets*) may be used to meet the government's ongoing obligations to citizens and creditors.
- □ As of December 31, 2004, the governmental funds of Lumpkin County reported combined ending fund balances of \$10.8 million, an increase of \$1.5 million in comparison with the prior year. Approximately 47% of this amount, \$5.1 million, is available for spending at the government's discretion (unreserved fund balance). The increase is primarily a result of Special Purpose Local Option Sales Tax (SPLOST) dollars being accumulated for debt service.
- □ At the end of 2004, unreserved fund balance for the general fund was \$4.4 million, or 32% of total general fund expenditures and transfers out.
- During 2002, the voters of Lumpkin County approved a Special Purpose Local Option Sales Tax (SPLOST) to be collected and used exclusively to service the debt associated with the Public Building Authority Issue, Series 2001. At the end of 2004, the Debt Service Fund had accumulated \$5.5 million toward the goal of retiring the 2001 issue.
- During 2004, Lumpkin County made principal and interest payments totaling \$1.09 million on the Public Building Authority Issue, Series 2001. These payments reduced the outstanding principal to \$12.455 million. The original issue was for \$15.75 million.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's *Basic Financial Statements*. The Basic Financial Statements contain three components: government-wide financial statements, fund financial statements (including component unit statements), and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The basic financial statements include two kinds of statements that present different views of the County:

- □ The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the County's overall financial status.
- □ The remaining statements are *fund financial statements* that focus on *individual parts* of the County government, reporting the County's operations in more detail than the government-wide statements.
  - □ Governmental Fund Statements tell how general government services like general government, public safety, judicial system, public works, health and welfare, cultural and recreation, and housing and development were financed in the short-term as well as what remains for future spending.
  - □ **Proprietary Fund Statements** offer *short-term* and *long-term* financial information about the activities the County government operates similar to a private business. The Solid Waste Fund is reported as an enterprise fund.
  - □ *The Fiduciary Fund Statements* provides information about *Agency Fund* assets held by the County, which is acting solely as a *trustee or agent* for the benefit of others, to whom the resources belong.

The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements. In addition to these required components, a section is included with combining statements that provide further detail about our non-major governmental funds, each of which are added together and presented in a single column in each of the basic financial statements.

Table A on the following page summarizes the major features of the County's financial statements, including the portion of the County government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

<u>TABLE A</u>

<u>Major Features of Lumpkin County's Government-wide and Fund Financial Statements</u>

			<b>Fund Statements</b>	
	Government- wide Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire County government (except fiduciary funds). The County's Component Units are shown in separate columns on the required financial statements	The activities of the County that are not proprietary or fiduciary, such as general government public safety, judicial system, public works, health and welfare, culture and recreation and housing and development	Activities the County operates similar to private business, including the Solid Waste Fund.	Instances in which the County is the trustee or agent for someone else's resources.
Required financial statements	☐ Statements of Net Assets ☐ Statements of Activities	□ Balance Sheet □ Statement of Revenues, Expenditures and Changes in Fund Balance	□ Statement of Net Assets □ Statement of Revenues, Expenses and Changes in Net Assets □ Statement of Cash Flows	☐ Statement of Fiduciary Net Assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter, no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long- term; the County's funds do not currently contain capital assets, although they can
Type of Inflow / outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid	All revenues and expenses during year, regardless of when cash is received or paid

#### Government-wide Statements

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes *all* of the government's asset and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid. The two government-wide statements report the County's *net assets* and how they have changed. Net assets, the difference between the County's assets and liabilities, are one way to measure the County's financial health or current position.

- Over time, increases or decreases in the County's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- □ To assess the overall health of the County, consideration should be given to additional non-financial factors such as changes in the County's property tax base and the condition of the County's roads.

The government-wide financial statements of the County are divided into three categories:

- Governmental activities: Most of the County's basic services are included here, such as general government, public safety, judicial system, public works, health and welfare, culture and recreation and housing and development. Property taxes, local option sales taxes, and State and Federal grants finance most of these activities.
- □ Business-type activities: The County charges fees to customers to help cover the costs of certain services it provides. The County's only Enterprise Fund, the Solid Waste Fund is included.
- Component units: The County includes five other entities in its report: The Lumpkin County Health Department, The Lumpkin County Water & Sewerage Authority, Development Authority of Lumpkin County, The Lumpkin County Hospital Authority and The Lumpkin County Public Building Authority. Although legally separate, these "component units" are important because the County is financially accountable for them. The Public Building Authority is reported as a blended component unit, since the operations are indistinguishable from those of the primary government.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the County's most significant *funds*, not the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes.

- □ Some funds are required by state law and by bond covenants.
- □ The County establishes other funds to control and manage resources for particular purposes (i.e. Debt Service and Capital Projects Funds) or show that certain revenues are used appropriately (i.e. Special Revenue Funds).

#### The County has three kinds of funds:

- Governmental funds: Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed *short-term* view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided on the subsequent page of the governmental funds statement that explains the relationship (or differences) between the two types of statements.
- Proprietary funds: Services for which the County charges customers a fee and are expected to be largely self-supporting, are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information. The County's Enterprise Fund is classified as a business-type activity on the government-wide statements, but more detailed information is provided in the Proprietary Fund Statements, such as its cash flows.
- □ Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. These balances are excluded from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

#### Financial Analysis of the County as a Whole

**Net assets.** As discussed earlier, net assets may serve as a useful indicator of a government's financial position. As of December 31, 2004, the County's net assets were \$52 million. Table B on the following page provides a summary of the County's Governmental and Business-type net assets for 2004 and 2003.

#### TABLE B

#### LUMPKIN COUNTY, GEORGIA'S NET ASSETS December 31, 2004 and 2003

(\$ in thousands)

	GOVERNI ACTIV			SS-TYPE VITIES	тот	TAL
	2004	2003	2004	2003	2004	2003
CURRENT AND OTHER ASSETS	\$17,.884	\$17,986	\$ 27	\$ 17	\$17,911	\$18,003
CAPITAL ASSETS (net of depreciation)	60,066	59,094	548	544	60,614	59,638
TOTAL ASSETS	77,950	77,080	575	561	78,525	77,641
LONG-TERM LIABILITIES OTHER LIABILITIES	18,754 7,584	19,419 7,179	447 26	463	19,201 7,610	19,882 7,197
TOTAL LIABILITIES	26,338	26,598	473	481	26,811	27,079
NET ASSETS:						
INVESTED IN CAPITAL ASSETS, NET OF RELATED DEBT	40,372	39,257	548	544	40,920	39,801
RESTRICTED FOR DEBT SERVICE	5,452	3,528	0	0	5,452	3,528
OTHER RESTRICTIONS	279	0	0	0	279	0
UNRESTRICTED	6,509	7,697	(446)	(464)	6,063	7,233
TOTAL NET ASSETS	\$52,612	\$50,482	\$102	\$ 80	\$52,714	\$50,562

A significant portion (77.6%) of these net assets represents the *investment in capital assets*, net of related debt. This includes land, buildings, machinery and equipment, and infrastructure assets, offset with associated long-term and short-term debt liabilities. Capital assets are restricted for the purpose of providing services to the citizens of Lumpkin County; consequently, they are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Other restricted net assets represent resources that are subject to external restrictions on how they may be used. Included in this category are unspent SPLOST proceeds for Debt Service Reserves (10.3% of the total), and various other restrictions amounting to .6% of the total.

The remaining 11.5% of net assets represent the unrestricted portion available for the County's ongoing obligations to its citizens.

**Changes in Revenues and Expenditures.** Table C on the following page presents the County's 2004 and 2003 revenues and expenditures for Governmental and Business-type

activities as they are reported in the Entity Wide Statements. The revenues and expenditures include the Governmental Funds (General Fund, Special Revenue Funds, Debt Service Funds, and Capital Projects Funds) and the Enterprise Fund, (Solid Waste Fund), but exclude all Component Units.

#### TABLE C

#### LUMPKIN COUNTY, GEORGIA'S CHANGES IN NET ASSETS Year Ended December 31, 2004 and 2003

(\$ in thousands)

	GOVERN ACTIV		BUSINES ACTIV	ı	TOT	ΓAL
	2004	2003	2004	2003	2004	2003
REVENUES:						
PROGRAM REVENUES:						
CHARGES FOR SERVICES	\$ 2,177	\$ 3,414	290	423	\$ 2,467	\$ 3,837
OPERATING GRANTS &						7 - 7 - 1
CONTRIBUTIONS	438	506	50	127	488	633
CAPITAL GRANTS & CONTRIBUTIONS	1,337	400	77	0	1,414	400
GENERAL REVENUE:						
PROPERTY TAXES	5,859	5,726			5,859	5,726
SALES TAXES	5,060	4,578			5,060	4,578
OTHER TAXES	1,291	1,207			1,291	1,207
UNRESTRICTED INVESTMENT EARNINGS	241	250			241	250
GRANTS & CONTRIBUTIONS NOT	241	230			241	230
RESTRICTED TO A SPECIFIC						
PROGRAM	284	272			284	272
TOTAL REVENUE	16,687	16,353	417	550	17,104	16,903
EXPENSES:						
GENERAL GOVERNMENT	2,297	1,921			2,297	1,921
PUBLIC SAFETY	6,268	5,764			6,268	5,764
JUDICIAL SYSTEM	1,789	1,678			1,789	1,678
PUBLIC WORKS	2,125	1,741			2,125	1,741
HEALTH & WELFARE	462	401			462	401
CULTURE & RECREATION	1,243	1,107			1,243	1,107
HOUSING & DEVELOPMENT	521	550			521	550
INTEREST	791	803			791	803
SOLID WASTE			511	514	511	514
TOTAL EXPENSES	15,496	13,965	511	514	16,007	14,479
INCREASE IN NET ASSETS BEFORE TRANSFERS AND SALE OF ASSETS	1.191	2.388	(94)	36	1.097	2.424
GAIN (LOSS) ON SALE OF FIXED	1,2,2		- (3.)		2,000	
ASSETS	41	(89)	14		55	(89)
TRANSFERS	(102)	51	102	(51)		
INCREASE (DECREASE) IN NET						
ASSETS	1,130	2,350	22	(15)	1,152	2,335
NET ASSETS, BEGINNING OF YEAR	50,482	48,132	80	95	50,562	48,227
NET ASSETS, END OF YEAR	51,612	\$50,482	102	\$ 80	51,714	\$50,562

Governmental Activities: Governmental activities accounted for \$2.5 million of the excess in the County's net revenues over expenditures for 2004 primarily due to the accumulation of SPLOST dollars for debt service.

Business-type Activities: The County's only business-type activity, the Solid Waste Fund, experienced a 24.2% decrease in revenues due to a reimbursement in 2003 from the State of Georgia for costs related to closing the landfill. If the reimbursement were disregarded, the Solid Waste Fund would have experienced a 1.5% increase in revenues over 2003.

#### Financial Analysis of the County's Funds

Governmental Funds Overview: Lumpkin County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. As described earlier, the County's governmental funds provide information on short-term inflows and outflows, as well as what remains for future spending. Such information is useful in assessing the County's financing requirements. For example, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of 2004, Lumpkin County Governmental Funds reported a combined fund balance, excluding Component Units, of \$10.8 million. This amount was up \$1.5 million from 2003. Of the total combined fund balance, approximately 47.% consists of *unreserved fund balance*, the portion of fund balance, which serves as a measure of current available financial resources.

The reserved fund balance represented resources not available for spending or those on which legal restrictions have been placed. The County's reserved fund balance makes up 52.9% of the combined total and includes the following: Reserved for Debt Service (\$5.4 million); and Reserved for Inventory/Receivables/Prepaid (\$0.3 million).

The General Fund, Debt Service, Community Development Block Grant, SPLOST and Capital Projects are the County's major governmental funds.

General Fund. The General Fund of Lumpkin County accounts for all transactions not accounted for in other funds. As the County's major operating fund, the General Fund accounts for ordinary operating expenditures financed primarily by property taxes and charges for services. The General Fund completed the year with a fund balance of \$4.7 million. This was almost identical to the previous year's fund balance due to the timing of revenues with expenditures. Of the \$4.7 million, 93.8% is unreserved while the remaining 6.2% is reserved.

Debt Service. The Debt Service Fund accounts for the 2002 Special Purpose Local Option Sales Tax (SPLOST) money, including earned interest, which is reserved for retiring the Lumpkin County Public Building Authority Issue, Series 2001. This issue had an original principal balance of \$15.75 million and at December 31, 2004 had an outstanding principal balance of \$12.455 million. The fund balance of the Debt Service Fund is \$5.5 million.

Community Development Block Grant. This fund accounts for grant revenues and expenditures related to the construction of projects paid for in large part by block grants. In 2002 and 2003 these grants provided funding for the construction of an Adult Learning Center and a Mental Health facility.

SPLOST. This fund accounts for the 1999 SPLOST money, including earned interest, which is to be used for various capital projects as provided in Title 48, Chapter 8 of the Official Code of Georgia Annotated. At December 31, 2004 the fund balance of this fund was \$255 thousand.

Capital Projects. This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities. At December 31, 2004 the fund balance of this fund was \$141 thousand.

Proprietary Funds Overview. The Proprietary fund is used to account for activities similar to those found in the private sector where determination of net income is necessary or useful to sound financial administration. Lumpkin County has one type of Proprietary Fund, The Enterprise Fund. The County's Proprietary Fund Statements provide the same type of information found in the government-wide statements, but in more detail.

Enterprise Fund. The Enterprise Fund accounts for operations that are financed and operated in a manner similar to private business enterprises - where the costs (expenses, including depreciation) of providing goods or services to the general public are being financed or recovered primarily through user charges on a continuing basis. The Solid Waste Fund is the County's single enterprise fund. Total net assets of the enterprise fund at the end of 2004 were \$102 thousand, representing an increase of \$22 thousand due largely to the reduction of the noncurrent portion of landfill postclosure liabilities.

Component Unit Overview. The County has five component units: The Lumpkin County Health Department, The Lumpkin County Water & Sewerage Authority, The Lumpkin County Development Authority, The Lumpkin County Hospital Authority and The Lumpkin County Public Building Authority. Although legally separate, these "component units" are important because the County is financially accountable for them. The Public Building Authority is reported as a blended component unit, since the operations are indistinguishable from those of the primary government.

#### **General Fund Budgetary Highlights**

Over the course of the year, the governing authority revised the County's budget several times. The three primary reasons for amending the budget are:

- Carry forwards from the prior year's capital improvement projects that were not completed in the prior year and continued into the current year.
- Supplemental appropriations to increase revenue and expenditure accounts due to receipt of unanticipated grant revenue.
- Increases in appropriations to prevent budget overruns.

Even with these adjustments, actual expenditures were \$251 thousand below final budget amounts.

Resources available for appropriation were \$5.5 million above final budget amounts.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

At the end of 2004, the County had acquired \$60.6 million (net of accumulated depreciation) in a broad range of capital assets for its governmental and business-type activities including land, buildings, park facilities, roads, bridges, heavy machinery, vehicles and equipment, and infrastructure.

- All infrastructure assets acquired to date are included in capital assets in accordance with GASB 34 requirements.
- The total increase in capital assets, net of accumulated depreciation, for the current fiscal year was \$1.0 million. The percentage increase in capital assets was 1.7%.
- Additional information on the County's net assets can be found in Note 5 of the Notes to Financial Statements.

#### **Debt Administration**

Georgia Statutes provide for a general obligation debt limit of 10.0% of assessed valuation. The County had a general obligation debt capacity of \$81.8 million in 2004. The County currently has \$12.455 million subject to the limitation.

At December 31, 2004, Lumpkin County had the following outstanding long-term debt:

- \$12.455 million in agreement for sale payable.
- \$171 thousand in capital leases.
- \$192 thousand in compensated absences.
- \$7.1 million Georgia Environmental Facilities Authority payable.
- Additional information on the County's long-term debt can be found in Note 6 of the Notes to Financial Statements.

#### **Economic Factors and Next Year's Budgets and Rates**

Economic conditions in the County remained rather flat during 2004, with minimal growth in the business sector. New housing starts were up in the County during 2004, increasing the tax base and increasing demands for services. In an effort to stimulate growth of light industry and shift more of the tax burden from homeowners, a project to extend water and sewerage service was begun during 2003 and continued during 2004 in the southern part of the County.

Due to the relatively flat economy, the 2005 budget plans for an increase of revenues of only about 4.5%. This small growth in revenues has necessitated a tight spending budget for 2005, with no planned increases to the size of the County workforce.

#### Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Department, 194 Courthouse Hill, Annex A, Dahlonega, GA. 30533.

# LUMPKIN COUNTY, GEORGIA STATEMENT OF NET ASSETS December 31, 2004

ASSETS	GOVERNMENTAL ACTIVITIES	RIMARY GOVERNMEN BUSINESS-TYPE ACTIVITIES	T Total	COMPONENT UNITS
ASSETS Cash Investments	\$ 12,160,580 2,095,672	\$ .	\$ 12,160,580 2,095,672	\$ 1,037,140 1,087,780
Other receivables(net of allowance for uncollectibles) Inventories	3,280,688 27,808	6,506	3,287,194 27,808	138,206
Internal balances Due from component units Restricted assets:	500 20,141	(500)	20,141	1,445
Restricted cash Restricted investments Prepaid items	273,040	21,482	294,522	42,250 101,080 3,915
Noncurrent assets:	2707010	217.02	20 1/022	·
Deferred charges Restricted investments Other assets	: 500	· ·	500	58,974 357,359
Net pension obligation Land held for resale Building held for resale	25,455		25,455	403,955 1,370,000
Capital assets:	20 704 400	100 100	00 000 000	
Land and improvements Construction in progress Buildings and improvements	26,701,120 9,955,278 16,176,569	192,103 27,728 470,319	26,893,223 9,983,006 16,646,888	292 965,194
Machinery and equipment Water system	5,706,821 13,402,975	133,000	5,839,821 13,402,975	31,948 3,933,482
Infrastructure Less: Accumulated depreciation	(11,876,716)	(275,438)	(12,152,154)	(363,547)
Capital assets, net of depreciation  Total Assets	77,950,431	547,712 575,200	60,613,759 	4,567,369 9,169,473
LIABILITIES	77,000,401			
Accounts payable Accrued expenses Due to component units Due to primary government	302,569 470,812	14,370 2,235	316,939 473,047	59,489 95,292 1,445 20,141
Unearned revenue Funds held in trust	5,678,665 400		5,678,665 400	13,998 42,250
Noncurrent liabilities: Due within one year				
Compensated absences Landfill closure and postclosure Agreement for sale payable	27,400 795,000	10,000 -	27,400 10,000 795,000	7,020 - -
Contracts payable Notes payable Revenue bonds payable	240,185	:	240,185	6,449 65,000
Capital leases payable Due in more than one year Landfill closure and postclosure	69,407	447,090	69,407 447,090	
Compensated absences Agreement for sale pavable Contracts payable	164,730 11,660,000 6,827,233		164,730 11,660,000 6,827,233	28,081
Notes payablé Revenue bonds payable	102,072		102,072	1,470,979 3,500,000
Capital leases payable Total Liabilities	26,338,473	473,695	26,812,168	5,310,144
NET ACCETO				
NET ASSETS Invested in capital assets, net of related debt Restricted for:	40,372,150	547,712	40,919,862	1,061,343
Debt service Drug rehabilitation program Law library program	5,451,597 120,774 120,742	•	5,451,597 120,774 120,742	101,080
Other programs Unrestricted	38,276 5,508,419	(446,207)	38,276 5,062,212	2,696,906
Total Net Assets	\$ 51,611,958	\$ 101,505	\$ 51,713,463	\$ 3,859,329

# LUMPKIN COUNTY, GEORGIA STATEMENT OF ACTIVITIES For the Year Ended December 31, 2004

						PROGRAM REVENUES- OPERATING		NET (EXP		ANGES IN NET ASSI	
FUNCTIONS/PROGRAMS PRIMARY GOVERNMENT: COURDMARN TALLA OF THE PROGRAMS	ш	EXPENSES	J	CHARGES FOR Services		GRANTS AND Contributions	GRANTS AND CONTRIBUTIONS	GOVERNMENTA! ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	COMPONENT Units
General Government Public Safety Judicial System Public Works Health and Welfare Culture and Recreation Housing and Development	40	2,296,817 6,267,766 1,789,521 2,125,352 462,638 1,242,770 520,862	\$ 22238	514,191 1,611,325 (669,986) 8,256 12,172 306,146 394,474	\$325 325 986) 256 172 474	132,054 151,083 106,318 30,240 18,558	\$ 445,433 878,527 13,006	\$ (1,78,560) (4,078,954) (2,308,424) (1,238,569) (344,148) (893,378) (107,830) (790,656)	42	(1,782,680) (4,078,954) (2,308,424) (1,238,569) (344,148) (893,378) (107,830) (790,656)	
Total Governmental Activities		15,496,436	 	2,176,578	578	438,253	1,336,966	(11,544,639)		(11,544,639)	•
BUSINESS-TYPE ACTIVITIES Solid Waste		510,684		290,251		49,605	76,824		(94,004)	(94,004)	
Total Business-Type Activities		510,614		290,251	251	49,605	76,824		(94,004)	(94,004)	,
Total Primary Government	40	16,007,120	&	2,466,829	\$ \$28	487,858	\$ 1,413,790	(11,544,639)	(94,004)	(11,638,643)	
COMPONENT UNITS Health Department Development Authority Hospital Authority Water and Sewerage Authority	•	723,287 235,059 56,211 635,136	* 56-15	676,980 79,786	980 \$ 786 355	118,876 69,212	\$ 126,264 365,156				\$ 72,539 40,213 (56,211) 364,375
Total Component Units	φ.	1,649,693	ا مه ا	1,391,121	121 \$	188,088	\$ 491,420	•		•	420,936
GENERAL REVENUES Proparty Taxes Sales Taxes Insurance Premium Taxes Other Taxes Unrestricted investment earnings Grants and contributions not restricted to a specific program Gain on sale of capital assets TRANSFERS					 			5,858,709 5,060,220 7,16,816 573,857 241,019 284,137 41,334 (101,938)	13,900 13,900	5,858,709 5,060,220 7,16,816 5,73,857 241,019 284,197 55,234	112,137
Total General Revenues and Transfers								12,674,194	115,858	12,790,052	17,976
CHANGE IN NET ASSETS								1,129,555	21,854	1,151,409	498,912
NET ASSETS, Beginning								50,482,403	79,651	50,562,054	3,360,417
NET ASSETS, Ending								\$ 51,611,958	\$ 101,505 \$	51,713,463	\$ 3,859,329

The accompanying notes are an integral part of this statement.  $\label{eq:statement} 5$ 

LUMPKIN COUNTY, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2004

TOTAL Governmental Funds	12,160,580 2,095,672	3,280,688 27,808 517,911 20,358 273,040 500	18,376,597	302,570 150,332 517,411 6,560,006	7,530,319	295,815 5,451,597 4,430,774 271,261 396,831	10,846,278	18,376,597
69	₩.		w	₩				45
OTHER NONMAJOR GOVERNMENTAL FUNDS	218,383	37,043 163,224 5,033 500	424,183	25,442 - 45,186 82,294	152,922	271,261	271,261	424,183
5	<>→			•		1		40-
CAPITAL Projects	160,800		160,800	18,817 - 351	19,168		141,632	160,800
2 4	*		40	₩.				🏎
SPLOST	591,553		591,553	27,704 308,650	336,354		255,199	591,553
	€>-		00	₩.				45
DEBT Service	\$ 2,880,088 2,095,672	475,837	\$ 5,451,597	₩.		5,451,597	5,451,597	\$ 5,451,597
GENERAL	\$ 8,309,756	2,767,808 27,808 354,687 20,398 268,007	\$11,748,464	\$ 230,607 150,332 163,224 6,477,712	7,021,875	295,815	4,726,589	\$11,748,464
CELOCA	ASSE IS  Cash Investments	Other receivants/net of anowance for uncollectibles) Inventories Due from other funds Due from component units Presaid items Other assets	TOTAL ASSETS	LIABILITIES AND FUND BALANCES Liabilities Accounts payable Accrued expenses Due to other funds Deferred revenue	TOTAL LIABILITIES	Fund Balances Reserved: Prepaid items and inventories Lebt Service Fund Unreserved, undesignated: Ceneral Fund Special Revenue Funds Capital Projects Funds	TOTAL FUND BALANCES	TOTAL LIABILITIES AND FUND BALANCES

The accompanying notes are an integral part  $\epsilon f$  this statement.  $_{6}$ 

# LUMPKIN COUNTY, GEORGIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS December 31, 2004

Total Fund Balances for Governmental Funds (page 6)		\$ 10,846,278
Total net assets reported for governmental activities in the statement of net assets is different because:		
Capital assets used in the governmental activities are not financial resources and therefore are not reported in the funds.		60,066,047
Revenues in the statement of activities that do not provide current fir resources are reported as deferred revenues in the funds.	nancial	
Properly Taxes Fines	552,971 328,370	881,341
Some liabilities, including bonds payable, are not due and payable in current period and therefore are not reported in the funds. Balances at December 31, 2004 are:		
Accrued interest on agreement for sale payable Agreement for sale payable Contracts payable Capital leases Compensated absences	(321,137) (12,455,000) (7,067,418) (171,479) (192,130)	(20,207,164)
Net pension obligation		25,455
Rounding		1
Total net assets of governmental activities (page 4)		\$ 51,611,958

# LUMPKIN COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended December 31, 2004

	GENERAL \$ 9,138,389	DEBT SERVICE \$ 2,910,571	COMMUNITY DEVELOPMENT BLOCK GRANT SRANT	SPLOST	CAPITAL PROJECTS	OTHER NONMAJOR GOVERNMENTAL FUNDS \$ 59.368	TOTAL GOVERNMENTAL FUNDS 12.108.328
Licenses and permits Fines and forfeitures Charges for services Interest income Intergovernmental Contributions and Jonations	319,893 546,286 2,474,209  22,660 920,413 1,400 1,647	106,679	4,769	10,877 24,504	429,701	63.480 386,298 801 70,461 23,438	319,893 709,766 2,860,507 241,017 1,449,848 46,390 1,665
	13,624,897	3,017,250	4,769	35,381	451,253	603,864	17,737,414
VEITURES urrent General Government Public Safety Ludicial System Public Works Health and Welfare	1,879,564 5,246,657 1,552,627 1,743,059 41,170		4,769		14,600 201,009 32,009 20,335	469,603 193,871	1,894,164 5,918,258 1,778,507 1,268,163 441,170
Collute and necession Housing and Development Society Property	1,123,364 439,523 69,559			634,169	1,470,591	59,290	7,101,213 498,813 2,174,319
	10,209 10,804	315,000 778,635		56,274 7,805			381,483 797,244
TOTAL EXPENDITURES	12,018,756	1,093,635	4,769	699,237	1,774,179	722,764	16,313,340
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	1,606,141	1,923,615	,	(663,856)	(1,322,926	(118,900)	1,424,074
OTHER FINANCING SCURCES (USES) Issuance from deb: Proceeds from sale of canital assets	41.334		. ,		238,557		238,557
	(1,631,424)				1,370,915	196,051 (37,500)	1,566,966 (1,668,924)
TOTAL OTHER FINANCING SOURCES (USES)	(1,590,090)		•		1,609,472	158,551	177,933
NET CHANGES IN FUND BALANCES	16,051	1,923,615		(993,856)	286,546	39,651	1,602,007
FUND BALANCES, Beginning of year	4,710,538	3,527,932	•	919,055	(144,914)	231,610	9,244,271
FUND BALANCE, End cf year	\$ 4,726,589	\$ 5,451,597	45	255,199	\$ 141,632	\$ 271,261	\$ 10,846,278
			-			***************************************	

The accompanying notes are an integral part of this statement.  $\begin{tabular}{l} 8 \end{tabular}$ 

# LUMPKIN COUNTY, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2004

Net change in fund balances (page 8)		\$	1,602,007
Amounts reported for governmental activities in the statement of are different because:	activities		
Governmental funds report capital outlays as expenditures. Ho statement of activities, the cost of those assets is allocated o estimated useful lives and reported as depreciation expense the amount by which capital outlays (\$2,174,319) exceeded (\$1,495,874) in the current period.	ver their . This is		678,445
In the statement of activities, only the gain/loss on the sale of verported, whereas in the governmental funds, the proceeds frinancial resources. Thus, the change in net assets differs frofund balance by the net book value of the capital assets sold.	om the sale increase m the change in		(269,658)
Revenues in the statement of activities that do not provide curresources are not reported as revenues in the funds.	rent financial		
Property Taxes Donated Assets Fines	552,971 563,178 328,370	}	1,444,519
Revenues reported in the funds that relate to prior years are not reported as revenue in the statement of activities			
Property Taxes Fines	(451,697 (2,043,623	•	(2,495,320)
Under the modified accrual basis of accounting used in the gove expenditures are not recognized for transactions that are not nexpendable available financial resources. In the statement of a which is presented on the accrual basis, expenses and liabilitie regardless of when financial resources are available. In additiong-term debt is not recognized under the modified accrual buntil due, rather than as it accrues. Also, governmental funds rissuance costs, premiums, discounts, and similar items when these amounts are deferred and amortized in the statement of combines the net change of four balances.	ormally paid with activities, however, es are reported on, interest on asis of accounting report the effect of debt is first issued, where as	s	
Proceeds from borrowing Payments on Long-Term Debt Compensated absences Accrued interest on Bonds	(238,557 381,483 (5,408 6,588	3 <sup>°</sup> 3)	
			144,106
Net pension obligation			25,455
	Rounding		1
Change in net assets of governmental activities (page 5)		\$	1,129,555

#### LUMPKIN COUNTY, GEORGIA STATEMENT OF NET ASSETS PROPRIETARY FUNDS December 31, 2004

**BUSINESS-TYPE** 

	ACTIVITIES- ENTERPRISE FUNDS
	SOLID WASTE
ASSETS Current Assets Other receivables(net of allowance for uncollectibles) Prepaid items	6,506 21,482
TOTAL CURRENT ASSETS	27,988
Capital Assets Land Buildings and improvements Machinery and equipment Construction in progress	192,103 470,319 133,000 27,728
Less: Accumulated depreciation	823,150 (275,438)
TOTAL CAPITAL ASSETS (NET OF ACCUMULATED DEPRECIATION)	547,712
TOTAL ASSETS	575,700
LIABILITIES Current Liabilities Accounts payable Accrued expenses Due to other funds Landfill closure and postclosure, current	14,370 2,235 500 10,000
TOTAL CURRENT LIABILITIES	27,105
Noncurrent Liabilities  Landfill closure and postclosure	447,090
TOTAL LIABILITIES	474,195
NET ASSETS Invested in capital assets, net of related debt Unrestricted	547,712 (446,207)
TOTAL NET ASSETS	\$ 101,505

# LUMPKIN COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENSE AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS For the Year Ended December 31, 2004

	AC EN	BUSINESS-TYPE ACTIVITIES- ENTERPRISE FUNDS SOLID WASTE	
	1		
OPERATING REVENUES Charges for services	\$	290,251	
OPERATING EXPENSES Salaries and benefits Supplies Waste management and operating charges Other services and charges Passthrough operating grant Depreciation expense		121,390 5,538 243,754 41,290 76,824 21,888	
TOTAL OPERATING EXPENSES	***************************************	510,684	
OPERATING INCOME (LOSS)	***************************************	(220,433)	
NON-OPERATING REVENUES (EXPENSES) Intergovernmental Gain (loss) on sale of equipment		126,429 13,900	
Total Nonoperating Revenues (Expenses)		140,329	
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS Transfers in Transfers out		(80,104) 101,958 -	
CHANGE IN NET ASSETS	***************************************	21,854	
TOTAL NET ASSETS, Beginning of year		79,651	
TOTAL NET ASSETS, End of year	\$	101,505	

# LUMPKIN COUNTY, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2004

**BUSINESS-TYPE** 

	AC	TIVITIES TERPRISE FUNDS
	***************************************	SOLID WASTE
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers Payments to suppliers Payments to employees Internal activity - payments from (to) others		301,141 (396,904) (121,390) 500
Net cash provided by (used in) operating activities		(216,653)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Transfers in Operating grants		101,958 126,429
Net cash provided by (used in) noncapital financing activities		228,387
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition of capital assets Proceeds from sale of capital assets		(25,833) 13,900
Net cash provided by (used in) capital and related financing activities		(11,933)
INCREASE (DECREASE) IN CASH		(199)
CASH, Beginning of year		199
CASH, End of year	\$	-
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating income Adjustments to reconcile operating loss to net eash used in operating activities: Depreciation	\$	(220,433) 21,888
(Increase) Decrease in: Accounts receivable Prepaid expense		10,890 (21,482)
Increase (Decrease) in: Accounts payable Accrued expenses Postclosure care liability Due to other funds		10,210 (2,188) (16,038) 500
Net cash provided by (used in) operating activities	\$	(216,653)
		·····

# LUMPKIN COUNTY, GEORGIA STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS December 31, 2004

	AGENCY FUNDS	
ASSETS Cash	\$	4,506,508
TOTAL ASSETS	· · · · · · · · · · · · · · · · · · ·	4,506,508
LIABILITIES Funds held in trust		4,506,508
TOTAL LIABILITIES		4,506,508
NET ASSETS	\$	-

#### **COMPONENT UNITS**

Combining Statement of Net Assets - all discretely presented component units.

 ${\bf Combining\ Statement\ of\ Activities\ -\ all\ discretely\ presented\ component\ units.}$ 

# LUMPKIN COUNTY, GEORGIA COMPONENT UNITS COMBINING STATEMENT OF NET ASSETS December 31, 2004

ASSETS	HEALTH DEPARTMENT	DEVELOPMENT AUTHORITY	HOSPITAL AUTHORITY	WATER AND SEWERAGE AUTHORITY	TOTAL
Cash	\$ 240,228	\$ 449,876	\$ 218,470	\$ 128,566	\$ 1,037,140
Investments Other receivables(net of allowance for uncollectibles) Due from component units Restricted assets:	67,808	28,745	1,087,780 16,331 -	25,322 1,445	1,087,780 138,206 1,445
Restricted cash Restricted investments Prepaid items				42,250 101,080 3,915	42,250 101,080 3,915
Noncurrent assets: Deferred charges Restricted investments Land held for resale Building held for resale	:	403,955 1,370,000		58,974 357,359	58,974 357,359 403,955 1,370,000
Capital assets: Land and improvements Construction in progress Machinery and equipment Water system Less: Accumulated depreciation	12,344 (7,740)	929,019		292 36,175 19,604 3,933,482 (355,807)	292 965,194 31,948 3,933,482 (363,547)
Capital assets, net of depreciation	4,604	929,019	-	3,633,746	4,567,369
Total Assets LIABILITIES Accounts payable	312,640	3,181,595	1,322,581	4,352,657	9,169,473
Accrued expenses Due to component units Due to primary government Unearned revenue Funds held in trust	9,998	8,142 1,445 20,141	:	87,150 - 4,000 42,250	95,292 1,445 20,141 13,998 42,250
Noncurrent liabilities: Due within one year Compensated absences Notes payable Revenue bonds payable Due in more than one year Compensated absences Notes payable	7,020 - - 28,081	6,449 1,470,979		65,000	7,020 6,449 65,000 28,081 1,470,979
Revenue bonds payable			•	3,500,000	3,500,000
Total Liabilities	58,963	1,510,447	•	3,740,734	5,310,144
NET ASSETS Invested in capital assets, net of related debt Restricted for:	4,604	929,019		127,720	1,061,343
Debt service Unrestricted	249,073	742,129	1,322,581	101,080 383,123	101,080 2,696,906
Total Net Assets	\$ 253,677	\$ 1,671,148	\$ 1,322,581	\$ 611,923	\$ 3,859,329

# LUMPKIN COUNTY, GEORGIA COMPONENT UNITS COMBINING STATEMENT OF ACTIVITIES For the Year Ended December 31, 2004

					PROCRA	PROCRAM REVENSIFS				-	NET (EXP	ENSE R	EVENUE AND CH	HANGES IN N	ET ASSE	S.
			ē		OPE	RATING		TAL	1 1 2 1 1		WATER AND SERVED SERVEDAGE	Š	SDITAL	WATERANI		
	۵	EXPENSES	ت	CHARGES FUR SERMCES	CONTR	GHANIS AND CONTRIBUTIONS	CONTRIBUTIONS	UTIONS	DEPARTMENT		AUTHORITY	₽₩	AUTHORITY	AUTHORITY		TOTAL
FUNCTIONS/PROGRAMS COMPONENT UNITS Health Department	es-	723,287	40	676,980	•	118,876	₩.		40-	72,569 \$		47			<b>∞</b>	72,569
Development Authority		235,059		79,786		69,212		126,264			40,203		. (56.211)			40,203
Water and Sewerage Authority		635,136		419,784		•		579,727		•	•			330,164	164	330, 164
Total Component Units	· ~	1,649,693	₩.	1,176,550	w	188,088	w	705,991		72,569	40,203		(56,211)	330,164	 	386,725
GENERA! REVENUES Unrestricted investment earnings										,	30,342		77,465	4,	4,380	112,187
Total General Revenues											30,342		77,465	4,	4,380	112,187
CHANGE IN NET ASSETS										72,569	70,545		21,254	334,544	744	498,912
NET ASSETS, Beginning									=	181,108	1,600,603		1,301,327	277,379	379	3,360,417
NET ASSETS, Ending									\$ 2!	253,677 \$	1,671,148	v.	1,322,581 \$	611,923	\$ 621	3,859,329

The accompanying notes are an integral part of this statement.  $15 \,$ 

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of LUMPKIN COUNTY, GEORGIA have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

### (A) REPORTING ENTITY

The government is a political subdivision of the State of Georgia governed by a Sole Commissioner. In addition, there are four Constitutional Officers: the Tax Commissioner, Probate Court Judge, Sheriff, and Clerk of Superior Court. The Constitutional Officers are elected county wide. The Sole Commissioner budgets and approves all funding used by the separate Constitutional Officers. As required by generally accepted accounting principles, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize that it is legally separate from the government. The blended component unit has a December 31 year end.

<u>Blended Component Unit</u>: The Lumpkin County Public Building Authority (Building Authority) which provides financing for County buildings, is governed by a five-member board appointed by the Commissioner of Lumpkin County. The Building Authority is considered a blended component unit; as such, the building authority does not issue separate financial statements.

<u>Discretely Presented Component Units</u>: The Lumpkin County Health Department (Health Department) monitors and controls all health activities in the County. The Lumpkin County Board of Health (Board) governs the health department. The Health Department is dependent upon the government because the government approves the Health Department's budget and the government has the ability to impose its will upon the Health Department. During 2004, the County supplemented the Health Department's budget in the amount of \$118,876. The Health Department is presented as a governmental fund type. The Health Department's fiscal year end is June 30.

The Lumpkin County Water and Sewerage Authority (Water Authority) was created for the purpose of acquiring, constructing, equipping, maintaining and operating adequate water supply, treatment and distribution facilities and sewerage collection, treatment and distribution facilities making such facilities and the services thereof available to public and private consumers and users located in Lumpkin County. The Water Authority is dependent upon the government because the government approves the Water Authority's budget and the government has the ability to impose its will upon the Water Authority. The

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Water Authority is presented as a proprietary fund type. The Water Authority's fiscal year end is December 31.

The Development Authority of Lumpkin County (Development Authority) is charged with aiding economic development within the County. It is governed by a seven-member board appointed by the Commissioner of Lumpkin County. The Development Authority is dependent upon the government because the government approves the Development Authority's budget and the government has the ability to impose its will upon the Development Authority. During 2004, the County supplemented the Development Authority's budget in the amount of \$69,212. The Development Authority is presented as a proprietary fund type. The Development Authority's fiscal year end is December 31.

The Lumpkin County Hospital Authority (Hospital Authority) is governed by a seven-member board appointed by the Commissioner of Lumpkin County. The Hospital Authority is dependent upon the government because the government approves the Hospital Authority's budget and the government has the ability to impose its will upon the Hospital Authority. The hospital authority is presented as a proprietary fund type. The hospital authority does not issue separate financial statements. The Hospital Authority's fiscal year end is December 31.

Complete financial statements for each of the individual component units may be obtained at the entity's administrative offices.

Lumpkin County Health Department 56 Short Street Dahlonega, Georgia 30533 (June 30 year-end) Lumpkin County Water & Sewerage Authority 194 Courthouse Hill, Annex A Dahlonega, Georgia 30533

Development Authority of Lumpkin County 194 Courthouse Hill, Annex A Dahlonega, Georgia 30533

### (B) GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## (C) MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property taxes as available if they are collected within 60 days by the end of the current fiscal year for which they are levied. Fines are considered available if they are collected within 60 days of the end of the current fiscal year. Other revenues susceptible to accrual are considered available if they are collected within 90 days of the end of the current fiscal period for which they are imposed. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, fines, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Service Fund* accounts for the servicing of general long-term debt not being financed by other funds.

The Community Development Block Grant accounts for Federal grant funds received for construction of a Mental Health Facility and for the construction of an Adult Learning Center.

The SPLOST Capital Projects Fund accounts for funds received from a local 1% sales tax reserved for construction of various capital projects.

The Capital Projects Fund accounts for financial resources to be used for the acquisition and construction of major capital projects.

The government reports the following major proprietary fund:

The *Solid Waste Disposal Facility Enterprise Fund* accounts for the activities of the County's solid waste disposal and recycling programs.

Additionally, the government reports the following fund type:

The Agency Funds are custodial in nature and do not represent results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the government holds for others in an agency capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the Solid Waste Disposal Facility enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

### (D) ASSETS, LIABILITIES AND NET ASSETS OR EQUITY

### 1. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the government to invest in obligations of the U.S. Treasury and its agencies and instrumentalities; bonds or certificates of indebtedness of this state and of its agencies and instrumentalities; certificates of deposits of banks insured by FDIC.

Investments are recorded as fair value based on quoted market prices as of the balance sheet date. Increases or decreases in fair value during the year are recognized as a component of interest income.

### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance for uncollectibles.

Property taxes attach as an enforceable lien on property as of January 1. Taxes were levied October 20. Taxes were payable by December 20. Interest and penalties may be assessed on taxes not paid by this date.

The County's property taxes were levied on the assessed values of all real and personal property with utilities including mobile homes and motor vehicles located in the County.

The County bills and collects its own property taxes and also those for the School Board, City of Dahlonega and the State.

Only the County's tax levy is recognized as revenue when levied and uncollected taxes are recorded as deferred revenue in the general fund.

### 3. Inventories and Prepaid Items

Inventories, consisting of expendable supplies, not held for resale are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, culverts, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. In the case of initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the government chose to include all such items regardless of their acquisition date or amount. The government was able to estimate the historical cost for the initial reporting of these assets.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the assets constructed. No interest was capitalized during 2004.

Property, plant and equipment are depreciated using the straight line method over the following estimated useful lives:

Assets	<u>Years</u>
Buildings	50
Nonstructural improvements	20
Machinery and equipment	5-20
Vehicles	3-10
Water lines and system	50
Infrastructure	19-50

### 5. Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. In accordance with the provisions of Statement of Governmental Accounting Standards No. 16, "Accounting for Compensated Absences," no liability is reported for unpaid accumulated sick leave because the benefits are paid only upon illness of an employee, and the amount of such payments cannot be reasonably estimated. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

### 6. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, or proprietary fund type statement of net assets.

### 7. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 8. Management estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### (A) BUDGETARY INFORMATION

Prior to July 1, the department heads submit to the Commissioner a proposed operating budget for each department for the fiscal year commencing January 1. The operating budget includes proposed expenditures and the means of financing them.

The Commissioner holds a public hearing on the budget, giving notice thereof at least seven days in advance by publication in the official organ of the County.

The budget is then revised and adopted or amended by the Commissioner at a public meeting.

The budget may be amended during the year only by formal action of the Commissioner in a regular meeting.

The budget is adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted only for the general fund, debt service fund and all special revenue funds. Project length budgets are adopted for the Capital Projects Funds. Annual operating budgets are prepared for the Enterprise Fund for planning, control, cost allocation and evaluation purposes. Budgetary amounts are not formally integrated into the proprietary fund general ledger. All annual appropriations lapse at fiscal year end.

Budget amounts are as originally adopted, or as amended by the Commissioner. The County's budgets are adopted at the department level, which constitutes its legal level of control. However, expenditures may not legally exceed budgeted appropriations at the department level.

### (B) EXCESS OF REVENUES AND EXPENDITURES OVER APPROPRIATIONS

Material excesses (if both over 1 percent and greater than \$3,000) of expenditures over appropriations at the department level (the legal level of control) are presented below:

<u>DEPARTMENT</u>	<u>ACTUAL</u>	<b>BUDGETED</b>	DIFFERENCE
Enotah Circuit	\$ 265,066	\$ 236,011	\$ 29,055
Senior Center	\$ 183,661	\$ 172.687	\$ 10.974

### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

The excess has been funded by additional revenue and prior year fund balance. In the future, budget amendments will be adopted when unbudgeted costs become known.

### (C) DEFICIT FUND BALANCE

At December 31, 2004, the Emergency 911 Special Revenue Fund had a fund balance deficit of \$8,531, which resulted primarily from having to defer revenues due to state statutes regarding E-911 wireless. In 2005, the general fund will transfer funds to eliminate the fund deficit.

### NOTE 3 - DEPOSITS AND INVESTMENTS

DEPOSITS. As of December 31, 2004, the carrying amount of the County's deposits for the primary government and discretely presented component units was \$16,667,088 and \$1,079,390 and the bank balance was \$17,220,272 and \$1,126,304 respectively. The amount of the total bank balance is classified into three categories of credit risk: (1) deposits that are insured or collateralized with securities held by the County or by its agent in the County's name, (2) deposits collateralized with securities held by the pledging financial institution's trust department or agent in the County's name and (3) uncollateralized bank accounts.

The County's deposits are displayed as follows:

Statement of net assets (page 4)	
Cash	\$ 12,160,580
Statement of Fiduciary net assets (page 13)	
Cash, agency funds	4,506,508
Total	\$ 16,667,088

The County's deposits are classified as follows at December 31, 2004:

	Prim	ary Government	Discre	etely presented
Category	Ē	ank Balance	Com	ponent Units
1	\$	716,057	\$	442,500
2		16,504,215		683,804
3				
	\$	17,220,272	\$	1,126,304

Statutes require collateral pledged in the amount of 110% of deposits.

Depositories may secure deposits of public funds using the dedicated method or the pooled method as described below.

### NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)

- Under the dedicated method, a depository shall secure the deposits of each of its public depositors separately.
- Under the pooled method, a depository shall secure deposits of public bodies which have deposits with it through a pool of collateral established by the depository with a custodian for the benefit of public bodies having deposit with such depository as set forth in code Section 45-8-13.1.

The County utilized both methods to secure deposits of public funds.

INVESTMENTS. The County's investments are categorized as either (1) insured or registered, or securities held by the County or its agent in the County's name, (2) uninsured or unregistered, with securities held by the counter party's trust department or agent in the County's name, or (3) uninsured and unregistered, with securities held by the counter party in the County's name, or by its trust department or agent but not in the County's name.

· ·		Catego	ries				
Certificates of Deposit	\$ 2,095,672	2			3		Fair Value \$ 2,095,672
At year end, investments held by	component unit			:			
		Catego	ries				
	<u>1</u>	<u>2</u>			<u>3</u>		<u>Fair Value</u>
U.S. Government Securities	\$ 1,546,219	\$	_	\$		_	\$ 1,546,219

### NOTE 4 – RECEIVABLES

### **Primary Government**

Receivables as of year end for the County's individual major funds and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

			N	onmajor	
	General	Debt	Gov	ernmental	Solid
	Fund	Service		<u>Funds</u>	Waste
Receivables:					
Property Taxes	\$ 1,399,008	\$ -	\$	-	\$ -
Accounts:					
Fines receivable	2,608,311	-		-	-
Other	 368,140	 -		37,043	 6,506
Total accounts	 2,976,451	-		37,043	6,506
Intergovernmental	835,393	475,837		-	-
Total Gross Receivables	 5,210,852	 475,837		37,043	6,506
Less: Allowance for Uncollectibles	(2,443,044)	-		-	-
Total Net Receivables	\$ 2,767,808	\$ 475,837	\$	37,043	\$ 6,506
	 	 ····			 

### NOTE 4 – RECEIVABLES (CONTINUED)

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>UNA</u>	<u>VAILABLE</u>	U	NEARNED
Delinquent property taxes receivable (General Fund)	\$	552,971	\$	100
Current year property taxes (General Fund)		-		5,561,985
Probation fines (General Fund)		328,370		-
E-911 fees (Emergency Telephone System Fund)		_		82,295
Grant drawdowns prior to meeting all eligibility requirements (General Fund)		_		34,385
Total deferred/unearned revenue for governmental funds	\$	881,341	\$	5,678,665

Property taxes receivable at December 31, 2004, consist of the following:.

	GEN]	ERAL		
	 FU	ND		
DIGEST		PEN	ALTIES &	
YEAR	TAX	IN	TEREST	<u>TOTAL</u>
2004	\$ 844,648	\$	8,446	\$ 853,094
2003	149,428		24,089	173,517
2002	72,901		17,863	90,764
2001	48,482		17,834	66,316
2000	72,485		32,619	105,104
1999	56,510		32,211	88,721
1998	2,520		1,789	4,309
1997	6,926		5,748	12,674
1996	2,313		2,196	 4,509
Total	\$ 1,256,213	\$	142,795	\$ 1,399,008

### NOTE 4 – RECEIVABLES (CONTINUED)

### **Discretely Presented Component Units**

		Health partment	lospital uthority		Water uthority		evelopment Authority
Receivables:	<u> </u>	partitione	 <u>autority</u>	1.2		2	
Accounts	\$	38,281	\$ 16,331	\$	28,135	\$	-
Intergovernmental		29,527	-		-		28,745
Total Gross Receivables		67,808	 16,331		28,135		28,745
Less: Allowance for Uncollectibles		-	-		(2,813)		-
Total Net Receivables	\$	67,808	\$ 16,331	\$	25,322	\$	28,745
Total Net Receivables	\$	67,808	\$ 16,331	\$	25,322	3	28,74

On January 22, 2004, Siemens and the Authority entered into a lease termination agreement due to default by Siemens. Siemens made a payment of \$113,979 which reduced the balance of the note payable to \$1,500,000. The Authority took ownership of the land and buildings. No gain or loss was incurred in the lease termination. On that same date, the authority entered into an operating lease with Masterpiece Millwork, Inc. This lease is for a period of 60 months at a base rental of \$11,800 per month. The lessee has an option to purchase the property at any time during the lease for the amount of principal and accrued interest on the note payable to the bank. At that same time, the bank modified the loan agreement to require 60 monthly payments commencing March 5, 2004 of \$11,294, including interest at a fixed rate of 6.625%. The loan is secured by the property and by assignment of the lease proceeds.

### NOTE 5 - CAPITAL ASSETS

### **Primary Government**

Capital asset activity for the year ended December 31, 2004 was as follows:

	Beginning Balance	Additions	Retirements	Adjustments And Transfers	Ending <u>Balance</u>
Governmental Activities:					
Non-Depreciable Assets:					
Land and improvements	\$ 13,212,681	\$ 53,236	\$ (24,690)	\$ -	\$ 13,241,227
Infrastructure land improvements	13,389,433	92,232	(21,772)	•	13,459,893
Construction in progress	9,100,028	1,049,669	(2)	(194,417)	9,955,278
Total non-depreciable capital assets	35,702,142	1,195,137	(46,464)	(194,417)	36,656,398
Depreciable Assets:					
Buildings and improvements	15,979,523	20,208	-	176,838	16,176,569
Machinery and equipment	2,420,330	345,126	(38,660)	17,579	2,744,375
Vehicles	2,808,889	409,782	(256,225)	-	2,962,446
Infrastructure	13,286,625	767,244	(650,894)	<del>-</del>	13,402,975
Total depreciable capital assets	34,495,367	1,542,360	(945,779)	194,417	35,286,365
Less Accumulated Depreciation for:					
Buildings and improvements	1,915,451	293,221	-	-	2,208,672
Machinery and equipment	1,497,351	186,729	(37,826)	-	1,646,254
Vehicles	1,757,818	236,636	(230,603)	-	1,763,851
Infrastructure	5,932,805	779,288	(454,154)	-	6,257,939
Total accumulated depreciation	11,103,425	1,495,874	(722,583)	_	11,876,716
Total depreciable capital assets, net	23,391,942	46,486	(223,196)	194,417	23,409,649
Governmental activities capital assets, net	\$ 59,094,084	\$ 1,241,623	\$ (269,660)	\$ -	\$ 60,066,047
Governmental activities capital assets, net		1,211,020			
Capital Outlay		\$ 2,174,319			
Donated roads, including underlying land	i	563,178			
Total		\$ 2,737,497			
Non-depreciable capital assets additions		\$ 1,195,137			
Depreciable capital assets additions		1,542,360			
Total		\$ 2,737,497			

### NOTE 5 - CAPITAL ASSETS (CONTINUED)

	В	eginning								Ending
	]	Balance	<u>A</u>	Additions		Retirements		ansfers	<u>Balance</u>	
Business-type activities:										
Non-Depreciable Assets:										
Land and improvements	\$	192,103	\$	-	\$	-	\$	-	\$	192,103
Construction in progress		1,895		25,833						27,728
Total non-depreciable capital assets		193,998		25,833		_		-		219,831
Depreciable Assets:										
Buildings and improvements		470,319		-		-		_		470,319
Machinery and equipment		133,000		-		-		-		133,000
Total depreciable capital assets		603,319		-						603,319
Less Accumulated Depreciation for:										
Land improvements		138,715		12,085		-		-		150,800
Buildings		24,328		4,583		-		-		28,911
Machinery and equipment		90,507		5,220		-		-		95,727
Total accumulated depreciation		253,550		21,888		-		-	***************************************	275,438
Total depreciable capital assets, net		349,769		(21,888)		_			***************************************	327,881
Business-type activities capital assets, net	\$	543,767	\$	3,945	\$	-	\$	-	\$	547,712

Depreciation expense was charged to functions/programs of the primary government as follows:

### Governmental Activities:

General Government	\$ 132,271
Judicial	14,292
Public Health and Welfare	21,913
Public Safety	362,780
Public Works	860,206
Recreation and Culture	82,191
Housing and Development	 22,221
	\$ 1,495,874
Business-type Activities:	
Solid Waste	 21,888

### NOTE 5 - CAPITAL ASSETS (CONTINUED)

The County has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2004 and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

	Project		Ex	rpended	Contracts in		Authorized		
	Authorization			Γo Date Progress		rogress	Not Obligated		Source
Governmental activities:									
Reservoir	\$	6,742,567	\$ 6	5,581,766	\$	-	\$	160,801	GEFA
Yahoola Creek Park		3,097,644	3	,122,136		-		-	Fund Balance
County Shop - Road Dept		500,000		87,204		295,025		117,771	Fund Balance
Fire Station #4		679,000		164,172		49,950		464,878	Fund Balance
	\$	11,019,211	\$ 9	,955,278	\$	344,975	\$	743,450	
<b>Business-type activities:</b>			***************************************						
Recycling Center	\$	325,000	\$	27,728	\$	276,273	\$	20,999	Net Assets

### **Discretely Presented Component Units**

Activity for the Health Department for the year ended June 30, 2004, was as follows:

	eginning Balance	A	ditions	Retire	ements	Ending Balance	
Governmental Activities:							
Depreciable Assets:							
Machinery and equipment	\$ 12,344	\$	-	\$	-	\$	12,344
Less accumulated depreciation	5,805		1,935		-		7,740
Capital assets, net	\$ 6,539	\$	(1,935)	\$	_	\$	4,604

Activity of the Development Authority for the year ended December 31, 2004, was as follows:

		Beginning								Ending
	<b>Balance</b>		<b>Additions</b>		<u>Retirements</u>		Adjustments		<b>Balance</b>	
Business-type activities:										
Non-depreciable assets:										
Construction in progress	\$	508,293	\$	581,706	\$	(3,500)	\$	(157,480)	\$	929,019
Total non-depreciable capit	\$	508,293	\$	581,706	\$	(3,500)	\$	(157,480)	\$	929,019

### NOTE 5 - CAPITAL ASSETS (CONTINUED)

The Development Authority has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2004 and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project costs are noted below:

<u>Project</u>	Project horization	Expended To Date	 ntracts in rogress	norized Obligated	Source
12" Water Line & 6" Sewer Line Long Branch Site Plan and Grading	\$ 577,767 107,588	\$ 577,767 107,588	-	\$ -	Net assets Net assets
Red Oak Flat Road	266,916	243,664	23,252	-	Net assets & DOT grants
	\$ 952,271	\$ 929,019	\$ 23,252	\$ -	:

Activity for the Water Authority for the year ended December 31, 2004, was as follows:

	Beginning Balance	Additions	Retirements	<u>Transfers</u>	Ending <u>Balance</u>	
Business-type activities:						
Non-depreciable assets:						
Land	\$ 292	\$ -	\$ -	\$ -	\$ 292	
Construction in progress	36,175	_			36,175	
Total non-depreciable capital assets	36,467	-			36,467	
Depreciable assets:						
Machinery and equipment	19,604	_	-	-	19,604	
Water system	3,591,372	402,016	(59,906)	-	3,933,482	
Total depreciable capital assets	3,610,976	402,016	(59,906)	*	3,953,086	
Less accumulated depreciation for:						
Machinery and equipment	10,590	3,767	_	-	14,357	
Water system	238,305	126,342	(23,197)	-	341,450	
Total accumulated depreciation	248,895	130,109	(23,197)	_	355,807	
Total depreciable capital assets, net	3,362,081	271,907	(36,709)		3,597,279	
Business-type capital assets, net	\$ 3,398,548	\$ 271,907	\$ (36,709)	<u>\$</u> -	\$ 3,633,746	

### NOTE 5 - CAPITAL ASSETS (CONTINUED)

The Water and Sewerage Authority has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2004 and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project costs are noted below:

Project	Project horization	o Date	 racts in ogress	orized <u>bligated</u>	Source
Longbranch pump station	\$ 39,222	\$ 36,175	\$ -	\$ 	Net assets

### NOTE 6 – LONG-TERM DEBT

### **Primary Government**

Long-term liability activity for the year ended December 31, 2004 was as follows:

			<i>'</i>		
	Beginning			Ending	Due Within
	<u>Balance</u>	<u>Additions</u>	Reductions	<b>Balance</b>	One Year
Governmental Activities:					
Capital leases	\$ 237,963	\$ -	\$ (66,484)	\$ 171,479	\$ 69,407
Agreement for sale payable	12,770,000	-	(315,000)	12,455,000	795,000
Compensated absences	186,722	243,273	(237,865)	192,130	27,400
Contracts payable	6,828,860	238,558		7,067,418	240,185
Governmental activities long	-		,		
term liabilities	\$ 20,023,545	\$ 481,831	\$ (619,349)	\$ 19,886,027	\$ 1,131,992
<b>Business-Type Activities:</b>					
Landfill closure/postclosure	\$ 473,128	<u>\$</u>	\$ (16,038)	\$ 457,090	\$ 10,000

Compensated absences are generally liquidated by the general fund.

**Capital Leases -** The County leases certain equipment under non-cancelable capital leases. Ownership of the related assets will be transferred to the County at the end of the lease terms. The assets acquired through capital leases are as follows:

	GOVERNMENTAL
	<u>ACTIVITIES</u>
Equipment and vehicles	\$358,463
Less accumulated depreciation	( <u>56,899</u> )
	<u>\$301,564</u>

### NOTE 6 – LONG-TERM DEBT (CONTINUED)

Minimum future lease obligations for these leases, as of December 31, 2004, are as follows:

	Governmental				
Year Ending December 31,	<b>Activities</b>				
2005	\$	76,410			
2006		69,071			
2007		37,031			
2008		416			
Total minimum lease payments		182,928			
Less: amount representing interest (3.66% - 10.83%)		(11,449)			
Present value of minimum lease payments	_\$	171,479			

Agreement For Sale Payable - In order to secure financing for the debts of the previous administration, the County transferred certain public buildings to a newly created entity, The Lumpkin County Public Building Authority. In February 2001, this Authority then sold those assets back to the County in exchange for the County's promise of payment backed by its full faith and credit and taxing power. The right to receive those payments under this Agreement for Sale were then assigned to the bank which provided \$15,750,000 in financing. Scheduled repayment of this sum including interest from 5.02% to 7.26%, is outlined below. Final payment is due February 1, 2017. In the event of any early payment, a premium as determined by the February 2001 agreement would be due. During 2002, a Special Purpose Local Option Sales Tax was passed as provided by O.C.G.A. Sec 48-8-100, et seg. for the purpose of paying off and retiring a substantial portion of this debt.

Year Ending					
December 31,	<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2005	\$ 795,000	\$	745,623	\$	1,540,623
2006	840,000		693,944		1,533,944
2007	900,000		638,846		1,538,846
2008	955,000		579,966		1,534,966
2009	1,020,000		517,121		1,537,121
2010-2014	6,205,000		1,481,675		7,686,675
2015 - 2017	1,740,000		134,034		1,874,034
Total	\$ 12,455,000	\$	4,791,209	\$	17,246,209

### NOTE 6 – LONG-TERM DEBT (CONTINUED)

Contracts Payable - In September 1999, Lumpkin County and the City of Dahlonega borrowed \$4,475,000 from the Georgia Environmental Facility Authority (GEFA) to develop a reservoir. During 2001, the City and Lumpkin County entered into an agreement to increase the loan amount to \$13,730,000. The loan agreement provides that if the reservoir is completed before June 30, 2005, the City and County may convey the title to the property to GEFA in exchange for forgiveness of the debt. When the title is transferred, GEFA intends to enter into an agreement with the North Georgia Mountains Authority (NGMA) to operate the reservoir facilities. The County's share of the obligation as of December 31, 2004, was \$7,067,418 or 50% of the total "draw downs" of all GEFA notes related to the reservoir project. Even though it is very likely that the title to the reservoir project will be transferred and debt forgiven, the amortization is shown below in the unlikely event that the City and County retain title.

Year Ending			
December 31,	Principal	<u>Interest</u>	<u>Total</u>
2005	240,185	279,124	519,309
2006	249,938	269,371	519,309
2007	260,086	259,223	519,309
2008	270,647	248,662	519,309
2009	281,636	237,673	519,309
2010 - 2014	1,589,288	1,007,258	2,596,545
2015 - 2019	1,939,233	657,312	2,596,545
2020 - 2024	2,236,405	230,313	2,466,718
Total	\$ 7,067,418	\$ 3,188,935	\$ 10,256,353

On January 27, 2005, the County and the City submitted a joint proposal to the State to buy back the reservoir. The total owed on the reservoir at this date was \$15,419,916. The joint proposal ask the State to forgive \$1,689,916 in accrued interest and convert one-half of the debt to a grant. The State has rejected this proposal and the County and City are working on a counter proposal.

Conduit Debt - In December 2001, the Lumpkin County Public Building Authority issued \$5,000,000 in aggregate principal amount of Lumpkin County School District Qualified Zone Academy Project, Series 2001 Bonds. The proceeds were used to rehabilitate, repair, renovate, extend and improve Lumpkin County Middle School and Lumpkin County Elementary School. As of December 31, 2004, the amount outstanding related to these bonds was \$5,000,000. The obligation of Lumpkin County School District to make the payment required by the contract is a general obligation of the School District for which its full faith and credit and taxing power are pledged. The Public Building Authority has no obligation to repay this debt beyond the funds received from the School District.

### NOTE 6 – LONG-TERM DEBT (CONTINUED)

### **Discretely Presented Component Units**

Activity for the Health Department for the year ended June 30, 2004, was as follows:

	ginning alance	Α	dditions	R	eductions		Ending Balance		Within e Year
Governmental Activities: Compensated absences	\$ 32,179	\$	27.768	s	(24,846)	\$	35,101	\$	7,020
o anny amount a account to	 32,173	Ψ	27,700	Ψ	(27,070)	Ψ	33,101	Ψ	7,020

Activity for the Development Authority for the year ended December 31, 2004, was as follows:

Beginning <u>Balance</u>	Additions	Reductions	Ending Balance	Due Within One Year
Business-Type Activities: Note payable - Siemens Property \$ 1,616,348	3_\$ -	\$ (138,920)	\$ 1,477,428	\$ 6,449

On February 5, 2005, the Authority began making interest only payments of 2.40% above the 30 day LIBOR rate. The principal balance of \$1,470,979 will mature in full on January 13, 2006.

The annual requirements to amortize all debts of the Development Authority outstanding as of December 31, 2004 are as follows:

Year	Principal	Ī	nterest	<u>Total</u>
2005	\$ 6,449	\$	72,865	\$ 79,314
2006	1,470,979		5,884	1,476,863
Total	\$ 1,477,428	\$	78,749	\$ 1,556,177

Activity for the Water Authority for the year ended December 31, 2004, was as follows:

	Beginning Balance	Additions	Keductions	Ending <u>Balance</u>	Due Within One Year
Business-Type Activities:					
2000 Series Bonds	\$ 3,610,000		\$ (45,000)	\$ 3,565,000	\$ 65,000

These revenue bonds, originally \$3,610,000, were issued to acquire the water system from the primary government and to construct additions to the system. The bonds bear interest of 5.65%.

### NOTE 6 – LONG-TERM DEBT (CONTINUED)

The annual requirements to amortize all debts of the Water Authority outstanding as of December 31, 2004 are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2005	65,000	198,056	263,056
2006	85,000	193,348	278,348
2007	105,000	187,509	292,509
2008	130,000	180,282	310,282
2009	155,000	171,624	326,624
2010 - 2014	1,025,000	691,299	1,716,299
2015 - 2019	1,350,000	351,006	1,701,006
2020 - 2021	650,000	21,988	671,988
Total	\$ 3,565,000	\$ 1,995,112	\$ 5,560,112

### NOTE 7 - INTERFUND BALANCES AND ACTIVITY

Balances due to/from other funds at December 31, 2004, consist of the following:

- \$ 308,650 Due to the General Fund from the SPLOST Fund for capital purchases.
  - 350 Due to the General Fund from the Capital Projects Fund for accrued payroll.
  - 500 Due to the General Fund from the Solid Waste Fund for accrued payroll.
  - 45,171 Due to the General Fund from nonmajor funds for Hotel/Motel tax to the Chamber of Commerce.
  - 127,510 Due to nonmajor funds from the General Fund for fines collected.
  - 35,714 Due to nonmajor funds from the General Fund for deferred revenues
    - 16 Other Balances.

\$ 517,911	Total

### NOTE 7 – INTERFUND BALANCES AND ACTIVITY (CONTINUED)

Summary of balances due from other funds reported in fund financial statements:

- \$ 517,411 Due from other funds, Balance Sheet-Governmental Funds.
  - 500 Due from other funds, Balance Sheet-Proprietary Funds.

\$ 517,911 Total

Transfers to/from other funds at December 31, 2004, consist of the following:

- \$ 1,370,915 From the General Fund to Capital Projects Fund to pay for various building improvements, land acquisitions and vehicle purchases.
  - 196,051 From the General Fund to nonmajor funds to supplement fiscal year 2004 operating budget.
  - 101,958 From the General Fund to Solid Waste Fund to supplement fiscal year 2004 operating budget.

\$ 1,668,924 Total

Summary of transfers out to other funds reported in fund financial statements:

Transfers Out, Statement of Revenues, Expenditures, and \$ 1,688,924 Changes in Fund Balances-Governmental Funds.

### **NOTE 8 - RETIREMENT PLANS**

# DEFINED BENEFIT PENSION PLAN (A) PLAN DESCRIPTION

The County sponsors the Association of County Commissioners of Georgia (ACCG) Restated Pension Plan (Plan), which is a defined benefit plan. The plan was effective January 1, 2004.

The Plan provides retirement, and death benefits to plan participants and beneficiaries. The Plan, through execution of the adoption agreement, is affiliated with the Association of County Commissioners of Georgia Third Restated Defined Benefit Plan (ACCG Plan), an agent multiple-employer pension plan, administered by GEBCorp. The ACCG, in its role as the Plan Sponsor, has the sole authority to amend

### NOTE 8-RETIREMENT PLANS (CONTINUED)

provisions of the ACCG Plan, as provided in Section 19.03 of the ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan document. The Plan issues a stand-alone report. This report may be obtained from: GEBCorp, 1100 Circle 75 Parkway, Suite 300, Atlanta, Georgia 30339.

All full-time County employees are eligible to participate in the Plan after completing three years of service. Benefits vest at 75 % after 3 years of service and 100% after 4 years of service. Participants become eligible to retire at the earlier of: a) age 65 or b) the third anniversary of the first day of the Plan Year in which the participant commenced participation in the Plan.

Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 1.0% of average annual compensation. Compensation is averaged over a five year period prior to retirement or termination. The Plan also provides benefits in the event of death before retirement. These benefit provisions were established by an adoption agreement executed by the Lumpkin County Commissioner.

County employees are not required to contribute to the Plan. The County contributes the entire cost of the Plan, using the actuarial basis described in the annual valuation report. The required contribution amount of \$162,255 was paid in fiscal year 2004. The County's payroll for employees participating in the Plan as of January 1, 2004, (the most recent actuarial valuation date) was \$3,451,296 (based on covered earnings of preceding year.)

### (B) FUNDING POLICY

Contributions totaling \$162,255 (\$162,255 employer and \$0 employer) were made in accordance with actuarially determined annual pension cost determined by an actuarial valuation performed as of January 1, 2004. The County is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the ACCG Plan trustees and must satisfy the minimum contribution requirement contained in the State of Georgia Statutes.

### (C) ANNUAL PENSION COST

The cost of administering the plan is funded with earnings from investments.

The Georgia Constitution enables the governing authority of the County, the Sole Commissioner, to establish, and amend from time-to-time contributions rates for the County and its plan participants.

### NOTE 8-RETIREMENT PLANS (CONTINUED)

Participants as of January 1, 2004 (the most recent actuarial valuation date) are shown below:

Retirees and beneficiaries receiving benefits	97
Deferred Vested (former employees)	<u>11</u>
Total number of plan participants	108

The information was determined as part of the actuarial valuation as of January 1, 2004. Additional information as of the latest actuarial valuation follows:

Valuation date	January 1, 2004
Actuarial Cost method	Projected Unit Credit
Amortization method	Level Dollar (Closed)
Remaining amortization period	29 years
(The estimated amortization period for all unfunded	liabilities
is combined into one amount.)	
Asset valuation method	Market Value

### Actuarial assumptions:

Investment rate return*	8.0%
Projected salary increases*	6.0%
*Includes inflation at	2.5%
Cost-of-living adjustments	N/A
Post-retirement benefit increases	N/A

The County's annual pension cost and net pension obligation for the pension plan for the current year were determined as follows:

Derivation of annual pension cost:	2004	2003
Annual required contribution	\$ 136,800	\$ 124,894
Interest on net pension obligation	-	-
Amortization of net pension obligation		
Annual pension cost	136,800	124,894
Contributions made with interest	(162,255)	(124,894)
Increase (decrease) in net pension obligation	(25,455)	-
Net pension obligation, January 1, 2003	_	-
Net pension obligation, January 1, 2004	\$ (25,455)	\$ -

### NOTE 8-RETIREMENT PLANS (CONTINUED)

### **DEFINED CONTRIBUTION PLAN**

The County, by resolution, adopted the ACCG 401(a), a defined contribution retirement plan, administered by GEBCorp. The plan provisions and contribution rates may also be amended by resolution. Current full-time employees are eligible to participate, beginning on their date of hire. The County shall make a matching contribution on behalf of each Participant to the Plan equal to a 100% of the amount the Participant is contributing to the section 457(b) deferred compensation plan up to 2% of compensation.

The County's covered payroll for employees participating in this plan was \$3,768,128 and total payroll was \$6,307,124. The County contribution for 2004 was \$78,338 and employee contributions were \$0.

### OTHER PLANS

In addition to the above pension plans, the following pension plans cover County employees but the county is not legally responsible for contributions to the pension plans. Other governmental entities are legally responsible for these contributions as well as required disclosures.

### (A) PROBATE JUDGES' RETIREMENT FUND OF GEORGIA

The Probate Judge is covered under a pension plan which requires that certain sums from marriage licenses and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

### (B) CLERK OF SUPERIOR COURT RETIREMENT FUND

The Clerk of Superior Court is covered under a pension plan which requires that certain sums from fees and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

# (C) SHERIFFS' RETIREMENT FUND/PEACE OFFICERS' ANNUITY AND BENEFIT FUND

The Sheriff and Sheriff's Deputies are covered under separate pension plans which require that certain sums from fines or bond forfeitures be remitted by the Probate Judge or Clerk of Superior Court to the pension plans before the payment of any costs or other claims.

### (D) GEORGIA JUDICIAL RETIREMENT SYSTEM

The Juvenile Court Judge is covered under a pension plan to which the County contributes a percentage of the Judge's salary. The Enotah Judicial Circuit reimburses the County for this cost.

### NOTE 9 – RISK MANAGEMENT

The County has not decreased any of its insurance coverage from the prior year, and there have been no claims in excess of insurance coverage over the past three years.

### Other

Lumpkin County is a member of the Association of County Commissioners of Georgia Interlocal Risk Management Agency (IRMA). IRMA is a group self-insurance fund covering general liability, automobile damage and theft, fire damage, and employee dishonesty for Georgia County governments. IRMA pays losses up to \$100,000 per individual claim or \$1,000,000 for all claims. However, excess losses, if any, are covered by reinsurance and would be paid by the reinsurer.

The members of IRMA are assessable if the losses that IRMA must pay exceed the assets of the pool. At December 31, 2004, there was no need for such an assessment. Therefore, no liability for this has been included in these financial statements.

### Workers' Compensation

The County participates in the Association County Commissioners of Georgia (ACCG) Group Self-Insurance Workers' Compensation Fund (GSIWCF), a self-insured pool cooperative arrangement among its members to finance workers' compensation coverage. The fund is owned by its members and is managed by a seven member Board of Trustees made up of representatives from participating counties. Losses up to \$450,000 per individual claims are paid by the Fund. However, excess losses, if any, are covered by reinsurance and would be paid by the reinsurer. The members of the Fund are assessable if the losses that the Fund must pay exceed the assets of the pool. At December 31, 2004, there was no need for such an assessment. Therefore, no liability for this has been included in these financial statements.

As part of these risk pools, (IRMA & GSIWCF), the County is obligated to pay all contributions and assessments to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents that could require the funds to pay any type of loss. The County is also to allow all the pools' agents and attorneys to represent the county in investigations, settlement discussions, and all levels of litigation arising out of any claim made against the county.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The funds are to pay all cost taxed against the members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

### NOTE 10 - CONTINGENT LIABILITIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the government's management that resolution of these matters will not have a material adverse effect on the financial condition of the government.

In September of 2001, the County accepted a Community Development Block Grant from the Department of Community Affairs in the amount of \$493,190 for the construction of a new Adult Learning Center. As a condition of the grant, the County must agree to use the facility for the approved purpose throughout the life of the facility. Should the facility be converted to an ineligible use, the Department of Community Affairs will require repayment of the grant. The repayment will be based on 20-year straight-line depreciation, except 100% repayment of the grant funds will be required to be repaid if the facility is converted during the first five years after the grant closeout date. The period for calculating the repayment amount will begin upon closeout of the grant and continue twenty years from that date, expected to be sometime in 2022.

In April of 1998, the County accepted a Community Development Block Grant from the Department of Community Affairs in the amount of \$500,000 for the construction of a new Mental Health and Substance Abuse Facility. As a condition of the grant, the County must agree to use the facility for the approved purpose throughout the life of the facility. Should the facility be converted to an ineligible use, the Department of Community Affairs will require repayment of the grant. The repayment will be based on 20-year straight-line depreciation, except 100% repayment of the grant funds will be required to be repaid if the facility is converted during the first five years after the grant closeout date. The period for calculating the repayment amount will begin upon closeout of the grant and continue twenty years from that date, expected to be sometime in 2022.

### NOTE 11 - LANDFILL CLOSURE AND POSTCLOSURE CARE COST

State and federal laws and regulations require the County to place a final cover on a landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for up to thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports an estimated portion of these closure and postclosure care costs as a current operating expenditure in each period based on landfill capacity used as of each balance sheet date. The County received its closure certificate on June 17, 2003. As of December 31, 2004, the County has recorded a liability for the landfill of \$457,090 which represents the estimated postclosure cost based on 100% of landfill capacity used to date. All estimated liability for these costs has

### NOTE 11 - LANDFILL CLOSURE AND POSTCLOSURE CARE COST(CONTINUED)

been recognized since the landfill is no longer used. These amounts are based on what it would cost to perform all postclosure care in 2004. The estimated costs are subject to changes resulting from inflation, deflation, technology, or changes in applicable laws or regulations.

The County is also required to demonstrate financial assurance that the closure and postclosure care cost can be paid in the future. As of December 31, 2004, the County was able to demonstrate those requirements using the financial ratio tests.

### NOTE 12 - CERTAIN SIGNIFICANT ESTIMATES

As discussed in NOTE 1, estimates are used in the preparation of these financial statements. Four of the estimates qualified as significant, in that it is reasonably possible that the estimate will change in the near term due to one or more future confirming events and this change will have a material effect on the financial statements.

The estimate for the closure/postclosure costs of the County's landfill qualifies as a significant estimate.

The estimate for allowance for doubtful accounts relating to Lumpkin County EMS accounts receivable qualifies as a significant estimate. The estimate is calculated based on the previous year's collection percentage of accounts greater than one year old.

The estimate for allowance for doubtful accounts related to fines receivable qualifies as a significant estimate. The estimate is calculated based on prior years' collection experience.

The estimate for accumulated depreciation on capital assets qualifies as a significant estimate. This estimate is based on the original or estimated cost of the assets, depreciated over the estimated useful lives using the straight line method.

### NOTE 13 – GEORGIA MOUNTAIN REGIONAL DEVELOPMENT CENTER

Under Georgia law, the County, in conjunction with other cities and counties in the area, are members of the Georgia Mountain Regional Development Center (RDC) and is required to pay annual dues thereto. During its year ended December 31, 2004, the County paid \$17,250 in such dues. Membership in an RDC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the RDC in Georgia. The RDC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RDC. Separate financial statements may be obtained from:

### NOTE 13 - GEORGIA MOUNTAIN REGIONAL DEVELOPMENT CENTER (CONTINUED)

Georgia Mountain Regional Development Center P. O. Box 1720 Gainesville, Georgia 30503-1720

### NOTE 14 - HOTEL/MOTEL TAX

During the year ended December 31, 2004, the County collected \$59,368 of which \$23,747 was required to be spent to promote tourism, conventions, and trade shows. The County actually spent \$59,290. This was 250% of the tax receipts to be expended for these purposes under OCGA 48-13-51. The County complied with the requirements of this law.

### NOTE 15 – JOINT VENTURES

Lumpkin County participates with Union and Towns Counties in the North Georgia Waste Management Authority. The Authority studied solid waste disposal issues, developed a plant to recycle waste paper and has leased those facilities to private entities. Lumpkin County has an ongoing financial interest and obligation for funding debt service requirements. The participating counties are annually assessed varying amounts to cover the Authority's inability to service its debt. During 2004, the County paid \$66,740 to the Authority. Financial statements for the Authority are available from the Authority at 170 Scoggins Drive, Demorest, Georgia 30535...

Lumpkin County and the City of Dahlonega share an undivided interest in a reservoir to be financed using loan proceeds from the Georgia Environmental Facilities Authority (GEFA). The environmental services contract with GEFA began in September 1999 with Lumpkin County and the City of Dahlonega each owning 50% undivided interest in the reservoir project. While the GEFA loan indicates that the City of Dahlonega and Lumpkin County are jointly and severally liable for the debt, the County and the City have entered into an intergovernmental agreement where the City guarantees the County's maximum liability to one-half of the debt.

# LUMPKIN COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION FUNDING PROGRESS Year Ended December 31, 2004 "Unaudited"

(6) UAAL as a Percentage of Covered Payroll (4) / (5)	20% 20%
(5) Annual Covered Payroll (prior year)	\$3,188,737 3,451,296
(4) Unfunded AAL (UAAL) (2) - (1)	\$644,262 666,792
(3) Funded Ratio (1) / (2)	0% 13.8%
(2) Acuarial Accrued Liability (AAL)	\$544,262 773,337
(1) Actuarial Value of Assets	\$0 106,545
Actuarial Valuation Date (01/01)	2003 2004

Analysis of the dollar amounts of actuarial value of assets available for benefits, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets available for benefits as a percentage of the actuarial accrued liability provides one indication of funding status on a going concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the Plan.

Trends in unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the Plan's progress in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the Plan.

2003 was the first year that this plan was effective.

### LUMPKIN COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION FUNDING PROGRESS Year Ended December 31, 2004 "Unaudited"

Fiscal <u>Year</u>	Annual Required <u>Contributions</u>	Actual Contribution	Percentage Contributed	
2003	\$124,894	\$124,894	100%	
2004	138,600	162,255	117.6%	

2003 was the first year that this plan was effective

# LUMPKIN COUNTY, GEORGIA BUDGETARY COMPARISON SCHEDULE GENERAL FUND

For the Year Ended December 31, 2004 (Required Supplementary Information)

			•		
-UND BALANCES, Beginning of year	BUDGE* ORIGINAL \$ 4,710,538	TED AMO	DUNTS FINAL 4,710,538	<b>ACTUAL</b> \$ 4,710,538	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE) \$
RESOURCES (INFLOWS)	0.000.700		0.000.700	0.100.000	220 500
Taxes	8,863,793		8,808,793	9,138,389	329,596 54,193
Licenses and permits	265,700		265,700 561,950	319,893 646,286	84,336
Fines and forfeitures Charges for services	560,950 2,181,785		2,251,149	2,474,209	223,060
Interest income	118,205		118,206	122,660	4,454
Intergovernmental	540,067		860,035	920,413	60,378
Contributions and donations	1,500		1,500	1,400	(100)
Other	•			1,647	1,647
Proceeds from sale of capital assets	24,000	***************************************	37,552	41,334	3,782
Total Resources (Inflows)	12,556,000		12,904,885	13,666,231	761,346
AMOUNTS AVAILABLE FOR APPROPRIATION	17,200,538		17,015,420	10,376,769	761,346
CHARGES TO APPROPRIATIONS (OUTFLOWS) General Government					
Commissioner	260,694		260,694	260,682	12
Elections	105,236		150,236	149,625 274,512	611 1,735
Financial Administration	262,347 50,000		276,247 91,000	274,512 86,838	1,735 4,162
Legal Data Processing/GIS	65.096		65.096	62.902	2.194
Human Resources	36,750		46,873	48,753	120
Tax Commissioner	343,332		344,332	344,247	85
Tax Assessor	275,256		275,256	270,314	4,942
Board of Equalization	3,869		3,869	1,528	2,341
Risk Management	100,000		40,755	40,754	1
Public/General Buildings	307,822		316,576	314,660	1,916
Administrative Support	240,102		19,524	17,748	1,776
General Administrative Fees	24,600		24,600	22,675	1,925
Total General Government	2,075,104		1,915,058	1,893,238	21,820
Public Safety	F70 000		F01 170	577.000	4,080
Sheriff-Criminal Investigation	579,832 96,268		581,179 76,268	577,099 68,733	4,000 7,535
Drug Task Sheriff-Uniform Patrol	1,423,570		1,455,214	1,460,511	(5.297)
Detention Center	1,712,880		1,821,533	1,819,295	2,238
Sheriff-Animal Control	42,125		42,125	41,628	497
Fire Department	340,616		340,616	312.304	28,312
Ambulance	788,554		828,555	819,774	8,781
Emergency Management	86,455		92,455	92,121	334
Coroner	20,235		24,735	24,374	361
Animal Shelter	65,000		50,000	38,157	11,843
Total Public Safety	5,155,535		5,312,680	5,253,996	58,684

CONTINUED.....

OTES TO THE BUDGETARY COMPARISON SCHEDULE
. The budgetary basis of accounting used this schedule is the same as GAAP.
. See Notes to Financial Statements, Note 2, page 23, for budget violations.

### LUMPKIN COUNTY, GEORGIA BUDGETARY COMPARISON SCHEDULE **GENERAL FUND**

For the Year Ended December 31, 2004 (Required Supplementary Information)

	BUDGE	VARIANCE WITH FINAL BUDGET POSITIVE		
PONITIMILED	ORIGINAL	FINAL	ACTUAL	(NEGATIVE)
ONTINUED Judicial System				
Enotah Circuit	236,011	236,011	265,066	(29.055)
Superior Court	328,625	318.625	314,918	3,707
Capital Trial	200,020	35,000	16,131	18,869
Clerk Superior Court	470,919	472,419	472,307	112
District Attorney	6,450	8,950	8.524	426
Victim Assistance	71,402	71,402	64.570	6,832
Magistrate Court	212,334	212,334	206,345	5,989
Probate Court	191,739	205,239	204,766	473
Total Judicial System	1,717,480	1,559,980	1,552,627	7,353
Public Works				
Administration Public Works	67,623	70,623	70,564	59
Roads and Bridges	951,023	1,244,340	1,242,054	2,286
Total Public Works	1,018,646	1,314,963	1,312,618	2,345
Health and Welfare				
Rainbow House	53,709	53,709	51,472	2,237
Mental Health	6,480	8,640		8,640
Health Department	125,000	125,000	125,000	•
DFACS	27,500	27,500	20,071	7,429
Senior Center	160,187	172,687	183,661	(10,974)
Transportation	69,390	65,490	60,966	4,524
Total Health and Welfare	442.266	453,026	441,170	11,856
Culture and Recreation				
Administration Community Affairs and Leisure Services	60,883	64,883	64,619	264
Park & Recreation	383,431	368,431	353,441	14,990
Community Center	155,570	170,570	168,952	1,618
After School	119,866	119,866	101,698	18,168
Library	436,874	436,874	436,874	•
Total Culture and Recreation	1,156,624	1,160,624	1,125,584	35,040
Housing and Development				
County Extension Service	46,495	46,495	40,010	6,485
Planning Environmental Enforcement & Education	260,667	260,667	257,997	2,670
Development Authority	61,539	58,029	43,754	14,275
Tourism	60,097 55,500	66,669 500	69,212	(2,543)
Airport	25,150	33,150	500 28,050	5,100
Total Housing and Development	509,448	465,510	439,523	25,987
Transfers out	480,897	1,693,544	1,631,424	62,120
JIAL CHARGES IU APPROPRIATIONS	12,556,000	13,875,385	13,650,180	225,205
HANGE IN FUND BALANCE	•	(970,500)	16,051	986,551
JND BALANCES, End of year	\$ 4,710,538	\$ 3,740,038	\$ 4,726,589	\$ 986,551
		1 0,770,000	7,720,000	

TES TO THE BUDGETARY COMPARISON SCHEDULE The budgetary basis of accounting used this schedule is the same as GAAP. See Notes to Financial Statements, Note 2, page 23, for budget violations.

### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted for specific purposes. The following special revenue funds are maintained by the County:

**Drug Rehabilitation** - to account for funds collected from fines & forfeitures to be used to create and maintain a Drug Abuse Treatment and Education Fund as provided in title 15, chapter 21 of the Official Code of Georgia Annotated.

Law Library - to account for funds collected from fines and forfeitures to be used to maintain the Law Library as provided in title 36, chapter 15 of the Official Code of Georgia Annotated.

**Emergency Telephone System** - to account for the monthly "911" charge to help fund the cost of providing the service as provided in title 46, Chapter 5 of the Official Code of Georgia Annotated.

**Drug Court** - to account for funds collected and the related expenditures of the Drug Court established by agreement between Lumpkin and White Counties.

Juvenile Services - to account for funds from fines and forfeitures to be used for law enforcement activities.

**Special Programs** - to account for funds, such as fines, confiscated monies and donations received by Elected Officials of Lumpkin County to be expended within the guidelines of each program.

**Public Defender** - to account for funds from contributing counties to be used to maintain a circuit public defender's office as provided in title 17, chapter 12 of the Official Code of Georgia Annotated.

**Hotel/Motel Tax** - to account for taxes charged on rental of hotel/motel rooms as provided in title 48m Chapter 13 of the Official Code of Georgia Annotated. These funds are used for the promotion of tourism, conventions and trade shows in the County.

### LUMPKIN COUNTY, GEORGIA COMBINING BALANCED SHEET NONMAJOR GOVERMENTAL FUNDS SPECIAL REVENUE December 31, 2004

	REHA	DRUG ABILITATION	ı	LAW .IBRARY	EM	ERGENCY 911	DRUG COURT
ASSETS Cash	\$	•	\$	120,742	\$		\$ 16,387
Other receivables(net of allowance for uncollectibles) Due from other funds Prepaid items Other assets		120,774 - -				37,043 35,714 5,033	500
TOTAL ASSETS	\$	120,774	\$	120,742	\$	77,790	\$ 16,887
LIABILITIES Accounts payable Due to other funds Deferred revenue	\$	-	\$	-	\$	4,027 82,294	\$ 2,444
TOTAL LIABILITIES				-		86,321	 2,444
FUND EQUITY Fund balance: Unreserved, undesignated	***************************************	120,774		120,742	de Maria Antonia	(8,531)	 14,443
TOTAL FUND EQUITY		120,774		120,742	***************************************	(8,531)	 14,443
TOTAL LIABILITIES AND FUND EQUITY	\$	120,774	\$	120,742	\$	77,790	\$ 16,887

### LUMPKIN COUNTY, GEORGIA COMBINING BALANCED SHEET NONMAJOR GOVERMENTAL FUNDS-SPECIAL REVENUE December 31, 2004

	VENILE RVICES	PECIAL OGRAMS	-	PUBLIC FENDER	НО.	TEL/MOTEL Tax	TOTALS
ASSETS Cash Other receivables(net of allowance for	\$	\$ 7,111	\$	14,323	\$	59,820	\$ 218,383
uncollectibles)  Due from other funds  Prepaid items  Other assets	6,736 - -			•		- - -	37,043 163,224 5,033 500
TOTAL ASSETS	\$ 6,736	\$ 7,111	\$	14,323	\$	59,820	\$ 424,183
LIABILITIES Accounts payable Due to other funds Deferred revenue	\$ -	\$ •	\$	4,776 15	\$	14,195 45,171	\$ 25,442 45,186 82,294
TOTAL LIABILITIES		•		4,791		59,366	152,922
FUND EQUITY Fund balance: Unreserved, undesignated	6,736	 7,111		9,532		454	271,261
TOTAL FUND EQUITY	 6,736	7,111		9,532		454	 271,261
TOTAL LIABILITIES AND FUND EQUITY	\$ 6,736	\$ 7,111	\$	14,323	\$	59,820	\$ 424,183

### LUMPKIN COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE For the Year Ended December 31, 2004

	DRUG REHABILITATION	LAW Library	EMERGENCY 911	DRUG Court
REVENUE Taxes	\$ -	\$ -	\$ -	\$ -
Fines and forfeitures	40,577	22,903		•
Charges for services Intergovernmental	40,377		300,036	64,240 70,461
Contributions and donations		_	23,438	70,101
Interest income		•		340
Other		•	•	18
TOTAL REVENUE	40,577	22,903	323,474	135,059
EXPENDITURES Public Safety	9,834	. 7 000	442,406	169,960
Judicial System Housing and Development		7,809 -		109,900
TOTAL EXPENDITURES	9,834	7,809	442,406	169,960
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	30,743	15,094	(118,932)	(34,901)
OTHER FINANCING SOURCES (USES)				
Transfers in Transfers out	(37,500)		123,814	37,500
TOTAL OTHER FINANCING				
SOURCES (USES)	(37,500)	-	123,814	37,500
NET CHANGE IN FUND BALANCES	(6,757)	15,094	4,882	2,599
FUND BALANCES, Beginning of year	127,531	105,648	(13,413)	11,844
FUND BALANCES, End of year	\$ 120,774	\$ 120,742	\$ (8,531)	\$ 14,443
	***************************************			

### LUMPKIN COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE For the Year Ended December 31, 2004

REVENUE Taxes \$ - \$ - \$ 59,368 \$ Fines and forfeitures	59,368
Charges for services 242 21,780 - Intergovernmental Contributions and donations	
	63,480 386,298 70,461 23,438
Interest income - 77 8 376 Other - 77 - 8	801 18
<b>TOTAL REVENUE</b> 242 21,857 8 59,744	603,864
EXPENDITURES           Public Safety         -         17,363         -         -         -           Judicial System         760         -         15,342         -         -           Housing and Development         -         -         -         59,290	469,603 193,871 59,290
<b>TOTAL EXPENDITURES</b> 760 17,363 15,342 59,290	722,764
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES (518) 4,494 (15,334) 454	118,900)
OTHER FINANCING SOURCES (USES) Transfers in 7,254 2,617 24,866 - Transfers out	196,051 (37,500)
TOTAL OTHER FINANCING SOURCES (USES) 7,254 2,617 24,866 -	158,551
NET CHANGE IN FUND BALANCES         6,736         7,111         9,532         454	39,651
FUND BALANCES, Beginning of year	231,610
FUND BALANCES, End of year         \$ 6,736         \$ 7,111         \$ 9,532         \$ 454         \$	271,261

### LUMPKIN COUNTY, GEORGIA DEBT SERVICE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For The Year Ended December 31, 2004

	BUDGETED A	MOL	INTS			VARIANCE WITH FINAL BUDGET POSITIVE
	ORIGINAL		FINAL		ACTUAL	(NEGATIVE)
FUND BALANCES, Beginning of year RESOURCES (INFLOWS)	\$ 3,527,982	\$	3,527,982	\$	3,527,982	\$ -
Taxes Interest income	1,093,636		1,093,636		2,910,571 106,679	1,816,935 106,679
Total Resources (Inflows)	1,093,636		1,093,636		3,017,250	1,923,614
AMOUNTS AVAILABLE FOR APPROPRIATION	 4,621,618		4,621,618		6,545,232	1,923,614
CHARGES TO APPROPRIATIONS (OUTFLOWS)  Debt Service						
Principal	315,000		315,000		315,000	
Interest	 778,636		778,636		778,635	 1
FOTAL CHARGES TO APPROPRIATIONS	 1,093,636		1,093,636		1,093,635	1
CHANGE IN FUND BALANCE	•		•	-	1,923,615	1,923,615
UND BALANCES, End of year	\$ 3,527,982	\$	3,527,982	\$	5,451,597	\$ 1,923,615

### LUMPKIN COUNTY, GEORGIA DRUG REHABILITATION SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2004

		BUDGETED	AMC					/ARIANCE WITH FINAL BUDGET POSITIVE
		ORIGINAL		FINAL		ACTUAL		(NEGATIVE)
FUND BALANCES, Beginning of year	\$	127,531	\$	127,531	\$	127,531	\$	•
RESOURCES (INFLOWS) Fines and forfeitures		30.000		33,500		40.577		7 077
				•		40,377		7,077
Other		14,000		14,000		-		(14,000)
Total Resources (Inflows)		44.000		47.500		40.577		(6,923)
10121 100021000 MM101100/	*******		***************************************	,,,,,,,	_		_	(0,02.11)
AMOUNTS AVAILABLE FOR APPROPRIATION		171,531		175,031		168,108		(6,923)
OUADOSO TO ADDRODDIATIONS (OUTS)		***************************************			_			
CHARGES TO APPROPRIATIONS (OUTFLOWS)		0.000		10.000		0.024		100
Public Safety		9,000		10,000		9,834		166
Transfers out		35,000		37,500		37,500		*
TOTAL CHARGES TO APPROPRIATIONS		44,000		47,500		47,334		166
0111105 IN 511115 BALANOS		······				10.757		
CHANGE IN FUND BALANCE	-	-		-		(6,757)		(6,757)
FUND BALANCES, End of year	\$	127,531	\$	127,531	\$	120,774	\$	(6,757)
•								

OTES TO THE BUDGETARY COMPARISON SCHEDULE . The budgetary basis of accounting used this schedule is the same as GAAP.

### LUMPKIN COUNTY, GEORGIA LAW LIBRARY SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2004

	BUDGETED	AMO	DUNTS		VARIANCE WITH FINAL BUDGET POSITIVE
	ORIGINAL		FINAL	ACTUAL	(NEGATIVE)
FUND BALANCES, Beginning of year RESOURCES (INFLOWS)	\$ 105,648	\$	105,648	\$ 105,648	\$
Fines and forfeitures	26.000		26,000	22,903	(3,097)
Other	15,000		15,000	-	(15,000)
Total Resources (Inflows)	 41,000		41,000	 22,903	 (18,097)
AMOUNTS AVAILABLE FOR APPROPRIATION	146,648		146,648	 128,551	(18,097)
CHARGES TO APPROPRIATIONS (OUTFLOWS)  Judicial System	 41,000		41,000	7,809	 33,191
TOTAL CHARGES TO APPROPRIATIONS	 41,000		41,000	 7,809	33,191
CHANGE IN FUND BALANCE	 •		•	15,094	 15,094
FUND BALANCES, End of year	\$ 105,648	\$	105,648	\$ 120,742	\$ 15,094

### LUMPKIN COUNTY, GEORGIA EMERGENCY TELEPHONE SYSTEM SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2004

TIME DALAMOTO Delicina of const		BUDGETED ORIGINAL	 FINAL	ACTUAL (12.412)		VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
UND BALANCES, Beginning of year RESOURCES (INFLOWS)	\$	(13,413)	\$ (13,413)	\$ (13,413)	\$	•
Charges for services Contributions and donations		285,000	295,000	300,036 23,438		5,036 23,438
Transfers in		149,978	 149,978	 123,814		(26,164)
Total Resources (Inflows)		434,978	444,978	447,288		2,310
(MOUNTS AVAILABLE FOR APPROPRIATION		421,565	 431,565	433,875		2,310
:HARGES TO APPROPRIATIONS (OUTFLOWS) Public Safety		434,978	444,978	442,406		2,572
OTAL CHARGES TO APPROPRIATIONS	-	434,978	 444,978	442,406	-	2,572
:HANGE IN FUND BALANCE		-	 -	 4,882		4,882
UND BALANCES, End of year	\$	(13,413)	\$ (13,413)	\$ (8,531)	\$	4,882

### LUMPKIN COUNTY, GEORGIA DRUG COURT SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2004

		BUDGETED /	AMNI	INTS				VARIANCE WITH FINAL BUDGET POSITIVE
		ORIGINAL	111101	FINAL		ACTUAL		(NEGATIVE)
FUND BALANCES, Beginning of year RESOURCES (INFLOWS)	\$	11,844	\$	11,844	\$	11,844	\$	(MEGATIAE)
Charges for services		35,300		65,800		64,240		(1,560)
Interest income		250		250		340		90
Intergovernmental Other		55,700		70,700		70,461 18		(239) 18
Transfers in		35,000	***************************************	37,500		37,500		•
Total Resources (Inflows)		126,250		174,250		172,559		(1,691)
AMOUNTS AVAILABLE FOR APPROPRIATION		138,094	***************************************	186,094		184,403		(1,691)
CHARGES TO APPROPRIATIONS (OUTFLOWS)  Ludicial System		126,250		174,250		169,960	***************************************	4,290
FOTAL CHARGES TO APPROPRIATIONS		126,250		174,250		169,960		4,290
CHANGE IN FUND BALANCE	***************************************	-		-		2,599		2,599
<sup>-</sup> UND BALANCES, End of year	\$	11,844	\$	11,844	\$	14,443	\$	2,599
					-			

### LUMPKIN COUNTY, GEORGIA JUVENILE SERVICES SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARSION SCHEDULE For the Year Ended December 31, 2004

	BU Origi	DGETED		UNTS FINAL		ACTUAL	FINA PC	NCE WITH L BUDGET ISITIVE GATIVE)
UND BALANCES, Beginning of year	\$		\$		\$		\$	. ·
RESOURCES (INFLOWS) Charges for services Transfers in				7,254		242 7,254		242
Total Resources (Inflows)		-	***************************************	7,254		7,496	48000000	242
AMOUNTS AVAILABLE FOR APPROPRIATION	***************************************	•		7,254		7,496		242
CHARGES TO APPROPRIATIONS (OUTFLOWS)  Judicial System		•	***************************************	7,254		760		6,494
TOTAL CHARGES TO APPROPRIATIONS		-		7,254		760	***************************************	6,494
CHANGE IN FUND BALANCE	<del></del>	-		•	-	6,736		6,736
'UND BALANCES, End of year	\$		\$	-	\$	6,736	\$	6,736

### LUMPKIN COUNTY, GEORGIA SPECIAL PROGRAMS SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2004

UND BALANCES, Beginning of year RESOURCES (INFLOWS) Charges for services	BUDGETEI ORIGINAL \$	D AMOUNTS FINAL \$ -	<b>ACTUAL</b> . 21,780	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE) \$ .
Interest income Transfers in			77 2,617	77 2,617
Total Resources (Inflows)	-	25,000	24,474	(526)
AMOUNTS AVAILABLE FOR APPROPRIATION	-	25,000	24,474	(526)
CHARGES TO APPROPRIATIONS (OUTFLOWS) Public Safety	-	25,000	17,363	7,637
TOTAL CHARGES TO APPROPRIATIONS	-	25,000	17,363	/,63/
CHANGE IN FUND BALANCE	-	-	7,111	7,111
UND BALANCES, End of year	\$ -	\$ .	\$ 7,111	\$ 7,111

### LUMPKIN COUNTY, GEORGIA PUBLIC DEFENDER SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2004

	BUDGETE ORIGINAL	D AN	IOUNTS FINAL	ACTUAL	_	ARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
UND BALANCES, Beginning of year RESOURCES (INFLOWS)	\$ -	\$		\$	\$	
Interest income Transfers in			25,000	8 24,866		8 (134)
Total Resources (Inflows)	-	-	25,000	 24,874	***************************************	(126)
AMOUNTS AVAILABLE FOR APPROPRIATION	-		25,000	 24,874		(126)
CHARGES TO APPROPRIATIONS (OUTFLOWS)  Judicial System			25,000	15,342		9,658
OTAL CHARGES TO APPROPRIATIONS	-		25,000	 15,342		9,658
CHANGE IN FUND BALANCE	•			 9,532		9,532
UND BALANCES, End of year	\$ -	\$	-	\$ 9,532	\$	9,532

### LUMPKIN COUNTY, GEORGIA HOTEL/MOTEL TAX SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2004

	BUDGETED Original	AMOUNTS FINAL	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
FUND BALANCES, Beginning of year	\$ .	\$ .	\$ .	\$ -
RESOURCES (INFLOWS) Taxes Interest income		60,000	59,368 376	(632) 376
Total Resources (Inflows)	•	60,000	59,744	(250)
AMOUNTS AVAILABLE FOR APPROPRIATION	•	60,000	59,744	(256)
CHARGES TO APPROPRIATIONS (OUTFLOWS) Housing and Development	-	60,000	59,290	710
TOTAL CHARGES TO APPROPRIATIONS	-	60,000	59,290	710
CHANGE IN FUND BALANCE	•	_	454	454
FUND BALANCES, End of year	\$ -	\$ -	\$ 454	\$ 454

IOTES TO THE BUDGETARY COMPARISON SCHEDULE . The budgetary basis of accounting used this schedule is the same as GAAP.

### FIDUCIARY FUNDS

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds. Agency funds maintained by the County are as follows:

**Tax Commissioner** - to account for the collection of property taxes, motor vehicle tag and title fees and mobile home fees, etc. which are disbursed to various taxing units.

Sheriff - to account for the collection of cash bonds, fines, forfeitures, fifas, etc. which are disbursed to other parties.

Clerk of Superior Court - to account for the collection of various fines, forfeitures, jury fund receipts, real estate transfer taxes, recording of intangibles, fees, civil awards, etc. which are disbursed to other parties.

**Probate Court** - to account for the collection of fees for probate of wills, administration of estates, issuance of marriage licenses, maintenance of other vital records, and traffic fines which are disbursed to other parties.

Magistrate Court - to account for the collection of fees in jurisdiction of small claims courts, which are disbursed to other parties.

LUMPKIN COUNTY, GEORGIA TRUST AND AGENCY FUNDS COMBINING BALANCE SHEET December 31, 2004

011	5	TAX Comnissioner	SHERIFF	£	_	CLERK OF COURT	£ 2	PROBATE COURT	Σ	MAGISTRATE Court		TOTAL
Asse 1s Cash	43	4,362,322	45	4,649	*	133,623	43	5,209	*	705	43	4,506,508
TOTAL ASSETS		4,362,322		4,649		133,623		5,209		705		4,506,508
LIABILITIES Funds held in trust		4,362,322		4,649		133,623		5,209		705		4,506,508
OTAL LIABILITIES		4,362,322		4,649		133,623		5,209		705		4,506,508
NET ASSETS	<b>*</b>		\$	•	45	,	\$		45	4	₩.	

## LUMPKIN COUNTY, GEORGIA FIDUCIARY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS Year Ended December 31, 2004

	CON	TAX Commissioner	š	SHERIFF	_	CLERK OF Court	1000	PROBATE Court	M	MAGISTRATE Court		TOTAL
ASSELS Cash Balance, January 1, 2004 Additions Deductions	45	3,409,398 18,706,774 (17,753,850)	43	6,202 149,845 (151,398)	42	232,598 2,048,356 (2,147,331)	•	38,196 355,284 (388,271)	❖	17,993 20,532 (37,820)	45	3,704,387 21,280,791 (20,478,670)
Cash Balance, December 31, 2004		4,362,322		4,649		133,623		5,209		705		4,506,508
TOTAL ASSETS, December 31, 2004	w	4,362,322	s>	4,649	w	133,623	<sub>es</sub>	5,209		705	-s-	4,506,508
LIABILITIES  Due to Lumpkin County Balance, January 1, 2004 Additions Deductions	45	6,448,642 (6,448,642)	₩	13,106 (13,106)	47	1,049,701 (1,049,701)	45	214,611 (214,611)	₩	9,455 (9,455)	<>→	7,735,515
Balance, December 31, 2004				,								•
Amounts held in trust Balance, January 1, 2004 Additions Deductions		3,409,398 12,258,132 (11,305,208)		6,202 131,800 (133,353)		232,598 998,655 (1,097,630)		38,196 119,596 (152,583)		17,993 1,074 (18,362)		3,704,387 13,509,257 (12,707,136)
Balance, December 31, 2004		4,362,322		4,649		133,623		5,209		705		4,506,508
TOTAL LIABILITIES Balance January 1, 2004 Additions Deductions		3,409,398 18,706,774 (17,753,850)		6,202 144,906 (146,459)		232,598 2,048,356 (2,147,331)		38,196 334,207 (367,194)		17,993 10,529 (27,817)		3,704,387 21,244,772 (20,442,651)
TOTAL LIABILITIES, December 31, 2014	w	4,362,322	w	4,649	-c>	133,623	- ₩	5,209	w	705	es	4,506,508

# LUMPKIN COUNTY, GEORGIA SUPPLEMENTARY INFORMATION SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL PURPOSE LOCAL OPTION SALES TAX Year Ended December 31, 2004

	ō	ORIGINAL	O	CURRENT		EXPEN	EXPENDITURES	
PROJECT	ESTIM	ESTIMATED COSTS	ESTIM	ESTIMATED COSTS	PRI	PRIOR YEARS	CURR	CURRENT YEAR
SPLOST #4 - Commenced January 1, 1999	1, 1999							
Roads, streets and bridges	8	5,000,000	\$	5,405,474	8	5,155,473	\$	250,001
Construct and equip three fire		5 000 000		8 383 859		5.283.882		449.236
stations and a determined conte		000,000,0		77.60		100,001,0		
	89	10,000,000	\$	13,789,333	89	10,439,355	8	699,237
SPLOST #5 - Commenced April 1, 2003	2003							
Debt Service-Public Building Authority	rity_\$	15,750,000	€	15,750,000	S	1,673,254	8	1,093,635

### STATISTICAL SECTION

The Statistical Section includes financial and general information presented on a multi-year comparative basis. The statistics are used to provide detailed data on the physical, economic, social and political characteristics of the county government.

Government-Wide Expenses by Function
Last Ten Fiscal Years

Total	14,479,406	510,684 \$ 16,007,120
	s	<del>60</del>
Solid Waste	514,378	510,684
Sol	<b>6</b> 9	69
Interest	803,277 \$ 514,378 \$ 14,479,406	\$ 959,062
·	\$	S
Housing and Development	\$ 620,179 \$	\$20,862 \$
7	8	<b>⇔</b>
Health and Culture and Welfare Recreation	1,106,390	2,125,352 \$ 462,638 \$ 1,242,770
C.	\$	↔
ealth and Welfare	400,728	462,638
He	<b>€</b>	64
Public Works	1,920,851 \$ 5,764,114 \$ 1,678,388 \$ 1,741,101 \$ 400,728 \$ 1,106,390	2,125,352
$P_{l}$	\$	€9
Judicial	1,678,388	1,789,521 \$
	8	<b>↔</b>
ıblic Safety	5,764,114	6,267,766
Pu	69	<del>∨</del>
General Government Public Safety Judicial	1,920,851	2,296,871 \$ 6,267,766 \$
5	S	€9
Fiscal Year	2003 \$	2004

The County adopted GASB 34 in 2003. Data for years prior to this are not available.

Government-Wide Revenues by Source
Last Ten Fiscal Years

	Total	\$ 16,814,351	\$ 17,158,529
	Other	(89,419)	55,234
		₩	≈s
IUES	Unrestricted Investment Income	249,792	241,019
REVEN	III	€9	8
GENERAL REVENUES	Grants and Contributions Not Restricted	272,275	284,197
	Con Not	€9	<b>⇔</b>
	Taxes	11,511,566	12,209,602
		↔	<del>\$</del>
	Capital Grants and Contributions	399,526	1,413,790
VUES	$\begin{bmatrix} c_0 \\ C \end{bmatrix}$	<del>\$</del>	89
PROGRAM REVENUE	Operating Grants and Contributions	633,300	487,858
ROGR	Con Con	89	8
P	Charges for Services	\$ 3,837,311	\$ 2,466,829
	Fiscal Year	2003	2004

The County adopted GASB 34 in 2003. Data for years prior to this are not available.

General Fund Revenues and Transfers In by Source
Last Ten Fiscal Years

Fiscal Year		Taxes	Lic	Licenses and Permits	Fines and Forfeitures	Charges for Services		Interest	Intergovern- mental	rn-	Other	Transfers In	Total
1995		\$ 4,186,746	€9	40,356	\$ 163,748	\$ 332,816	€9	179,817	\$ 668,586	\$ 98	654,003	<del>69</del> 1	6,226,082
1996		4,727,966		76,877	295,135	370,652		236,153	467,587	37	647,726	695,827	7,517,923
1997		6,294,047		147,792	485,383	1,032,418		286,078	658,711	11	174,410	ı	9,078,839
1998		6,151,735		184,739	583,920	1,082,485		265,175	695,202	22	167,297	27,919	9,155,472
1999		6,301,858		191,350	606,777	1,219,056		159,684	813,462	52	601,036	ı	9,893,223
2000		7,311,552		201,619	551,549	967,058		98,915	833,323	23	24,268	709,995	10,698,279
2001		8,508,834		208,961	673,916	915,526		246,830	700,534	34	81,413	129,659	11,465,673
2002		8,744,582		253,170	712,400	1,306,943		225,639	783,528	28	118,570	83,963	12,228,795
2003		8,508,483		245,434	599,127	2,037,624		174,340	905,167	29	9,573	138,205	13,017,953
2004	↔	\$ 9,138,389	<del>60</del> 3	319,893	\$ 646,286	\$ 2,474,209	€9	122,661	\$ 920,413	13 \$	3,047	÷	13,624,898

General Fund Tax Revenues by Source Last Two Fiscal Years

		Ţ	Interest, Cost,									Insurance			
Fiscal		12.	Penalties on	Intangible Alcoholic I	W	coholic	Re	Real Estate				Premium			
Year	Year Property Tax		Delinquent	Recording Beverage	Be	everage	1	Transfer	Sales Tax Other Taxes	Othe		Tax		Total	
2003	3 5,491,006	\$ 9	189,£79	189,579 \$ 252,703 \$ 86,805 \$ 103,479 \$1,960,473 \$ 161,958 \$(62,480 \$ 8,908,483	€9	86,805	€9	103,479	\$1,960,473	€-9	161,958	\$662,480	S	8,908,483	
2004	\$ 5,580,418	<b>∞</b>	177,016	177,016 \$ 262,559 \$ 94,892 \$ 63,198 \$2,149,649 \$	64)	94,892	€9	63,198	\$2,149,649	8	93,841	\$716,816	S	93,841 \$716,816 \$ 9,138,389	

General Fund Expenditures and Transfers Out by Function
Last Ten Fiscal Years

Fiscal Year	8	General Government	Public Safety	Judicial	Public Works	Ή	Health and Welfare	Culture and Recreation	l Housing and Development	ent	Capital Outlay	Debt Service	Transfers Out	Tota	ta!
1995	€9	1,151,395	1,151,395 \$1,197,183 \$ 619,195	\$ 619,195	\$1,110,086	<del>\$9</del>	668,016	668,016 \$ 374,415	<b>⇔</b>	1	ı € <del>9</del>	↔	\$ 625,86	625,864 \$ 5,746,154	46,154
1996		1,411,917	1,448,351	848,345	1,568,905		689,624	491,677	7	ı	ï	t	635,637		7,094,456
1997		1,408,566	1,278,755	716,633	838,557		858,691	675,265	10	ı	548,585	93,331	1,271,438		7,689,821
1998		1,583,955	1,439,572	786,145	3,010,629		982,328	763,896	9	ı	1,978,196	109,119	1,488,887		12,142,727
1999		2,137,137	2,814,061	861,300	1,154,193		157,820	930,630	0	•	694,296	88,086	1,727,919		10,565,442
2000		1,900,131	3,154,455	1,096,953	2,532,940		380,735	2,671,491		348,711	2,686,868	356,175	1,283,668		16,412,127
2001		1,813,244	2,993,685	1,120,937	778,970		338,188	951,005		356,115	346,976	265,996	1,783,250		10,748,366
2002		1,816,706	4,730,906	1,309,934	891,610		350,448	991,205		580,803	107,783	144,482	421,406		11,345,283
2003		1,774,496	5,019,179	1,476,100	792,406		368,916	1,023,611		523,372	67,602	87,250	1,898,968		13,031,900
2004	S	1,874,934	1,874,934 \$5,233,385	\$1,549,349	\$ 1,240,042	8	440,725	440,725 \$ 1,124,944	€	439,351 \$	\$ 69,559	\$ 21,013	\$ 1,631,424		\$13,624,726

### MOINT TAKE COURT BY CHOSES

### Property Tax Levies and Collections Last Ten Tax Years

Ratio of

Tax Year	Tax Due Date	Total Tax Levy (1)	1	Current Tax Collections (2)	Percent of Current Tax Collected	20     C	Delinquent Tax Collections (3)	Total Tax Collections	Ratio of Total Tax Collections to Total Tax Levy	Outsianding Delinquent Taxes (4)	ig Delinquent  it Taxes to Tax  Levy	1
1995	12/29/95 \$	12/29/95 \$ 2,574,421	↔	n/a	n/a	↔	n/a	\$ n/a	n/a	\$ n/a	s/u	
1996	02/10/97	3,191,076		n/a	n/a		n/a	n/a	n/a	n/a	n/a	
1997	02/10/98	3,297,604		3,087,057	93.6%		n/a	n/a	n/a	288,075	8.7%	
1998	02/15/99	3,378,122		3,169,989	93.8%		309,980	3,479,969	103.0%	278,632	8.2%	
1999	03/31/00	3,495,679		3,335,068	95.4%		248,769	3,583,837	102.5%	256,420	7.3%	
2000	03/31/01	4,418,813		4,096,858	92.7%		209,713	4,306,571	97.5%	427,244	9.7%	
2001	12/31/01	4,770,551		4,415,089	92.5%		385,225	4,800,314	100.6%	483,311	10.1%	
2002	02/20/03	5,030,593		4,559,259	%9.06		415,842	4,975,101	%6'86	632,161	12.6%	
2003	12/20/03	5,059,430		4,593,804	%8.06		532,984	5,126,788	101.3%	701,101	13.9%	
2004	12/20/04 \$	5,292,971	↔	4,818,797	91.0%	<del>&gt;&gt;</del>	636,417	\$ 5,455,214	103.1%	\$ 691,851	13.1%	

(1) The amount in the Total Tax Levy column represents the levy on real & personal property for County Mainterance and Operations in the incorporated and unincorporated areas of the County.

Under the modified accrual basis of accounting, revenues are recognized when they are both measurable and available. For a complete discussion of revenue recognition, see Note 1 - Summary of Significant Accounting Policies.

(4) Amount of tax levy outstanding at end offiscal year, except Tax Year 2004, which represents amount remaining at ninety days beyond due date.

<sup>(2)</sup> Current tax collections include collections through ninety days beyond the due date.

<sup>(3)</sup> Includes interest and penalties.

ELVITAL EXELL COULT BY ULCENOLIS

# Assessed and Estimated Actual Values of Taxable Property (1)

### Last Ten Fiscal Years

(Amounts expressed in thousands)

			~	Real Property					_	Personal Property (2)	rope	rty (2)		_	Total		
Tax Year		Assessed Value	"	Estimated Actual Value	E E	Exemptions	Ι `	Assessed Value	E	Estimated Actual Value	E	Exemptions	l	Assessed Value (3)	4	Estimated Actual Value (4)	Assessed Value to Total Estimated Actual Value
1995	. ∽	264,727	! •	661,818	<b>y</b> ,	28,691	<b> </b>	\$ 060,85		145,225	<b>→</b>	4,430	. ↔	289,696	↔	807,043	40.0%
1996		303,478		758,695		36,361		65,637		164,093		3,998		328,757		922,788	40.0%
1997		326,654		816,635		39,032		78,341		195,853		6,522		359,441		1,012,488	40.0%
1998		343,235		858,088		40,694		80,369	• •	200,923		6,421		376,488		1,059,010	40.0%
1999		366,169		915,423		41,308		97,159	- 1	242,898		12,222		409,797		1,158,320	40.0%
2000		394,193		985,483		35,185		107,606	- 1	269,015		9,005		457,609		1,254,498	40.0%
2001		422,340		1,055,850		44,120		118,438	- 1	296,095		11,418		485,240		1,351,945	40.0%
2002		767,522		1,918,805		108,112		125,365	. •	313,413		986'6		774,790		2,232,218	40.0%
2003		799,342		1,958,354		119,884		120,695		301,738		4,129		796,023		2;300,092	40.0%
2004	€	832,475	↔	2,081,187	·	125,058	↔	115,818 \$		289,545	<del>6/3</del>	4,976	<del>6∕1</del>	818,260	↔	2,370,732	40.0%

<sup>(1)</sup> All property is assessed as of January 1st of each year.

Total assessed value is based on 40% of estimated actual value.

<sup>(2)</sup> Personal property includes business inventories, machinery, equipment, furniture, and fixtures used in business, farm equipment, motor vehicles, aircraft, boats, timber, heavy equipment, and mobile homes.

<sup>(3)</sup> After subtracting real and personal property exemptions.

<sup>(4)</sup> Before exemptions are applied.

# LUMPKIN COUNTY, GEORGIA Property Tax Rate - Mills Last Ten Fiscal Years

Tax Year	1995	9661	1997	8661	1999	2000	2001	2002	2003	2004
County - Incorporated	11.140	12.020	11.520	11.020	11.020	12.740	13.150	8.360	8.275	8.275
County - Unincorporated	9.700	10.700	10.200	9.890	9.750	11.590	1.995	7.483	7.308	7.277
School Operations	16.670	14.670	14.670	15.670	16.000	16.000	.6.750	13.250	13.250	14.250
City of Dahlonega	4.000	4.000	4.000	4.000	4.000	3.986	3.883	2.931	2.900	2.867
State of Georgia	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.250
Total Incorporated	32.060	30.940	30.440	30.940	31.270	32.976	34.033	24.791	24.675	25.642
Total Unincorporated	26.620	25.620	25.120	25.810	26.000	27.840	28.995	20.983	20.808	21.777

### Principal Taxpayers Tax Year 2004

Taxpayer	Type of Business	100% Assessed Valuation	Percentage of Assessed Valuation	Current Year Tax Levy(1)	Percentage of Current Year Tax Levy
The Torrington Company	Industrial	\$ 25,850,418	1.24% \$	77,826	1.5%
Inland Container Corp.	Industrial	22,587,338	1.09%	65,747	1.2%
Standard Telephone	Utility	20,646,463	0.99%	63,513	1.2%
Sherman Green	Individual	14,960,975	0.72%	49,134	0.9%
Wal-Mart Store #2513	Commercial	9,086,900	0.44%	30,078	0.6%
Amicalola EMC	Utility	9,432,305	0.45%	27,457	0.5%
R Ranch	Resort	8,085,328	0.39%	23,535	0.4%
Owens Valley Farm, LP	Agriculture	7,042,685	0.34%	23,241	0.4%
Georgia Power Company	Utility	7,407,818	0.36%	22,999	0.4%
Edna A. Noblin Estate	Individual	7,563,445	0.36%	22,016	0.4%
All Other Taxpayers	General	1,948,522,958	93.63%	4,887,425	92.3%
Total		\$2,081,186,630	100.00% \$	5,292,971	100.00%

<sup>(1)</sup> The tax levy is only amount levied for just the County maintenance and operations, not for all taxing authorities. The ranking is based on amount of tax levied not on assessed value which is before exemptions.

### Computation of Direct and Overlapping Bonded Debt General Obligation Bonds December 31, 2004

Jurisdiction	Bonded Debt Outstanding
Direct General Obligation Debt	\$ 12,455,000
Overlapping General Obligation Debt Lumpkin County School District	22,120,395
Total	\$ 34,575,395

### Ratio of Net General Obligation Bonded Debt To Assessed Value And Net General Obligation Bonded Debt Per Capita Last Ten Fiscal Years

Tax Year	Population (1)	Assessed Value (2)*	Gross Bonded Debt* (3)	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
1995	17,090	\$ 289,696	\$ -	-	\$ -
1996	17,771	328,757	-	_	-
1997	18,731	359,441	-	-	-
1998	19,709	376,488		_	-
1999	20,547	409,797	-	-	-
2000	21,016	457,609	•	-	-
2001	21,172	485,240	15,750	3.44%	744
2002	21,855	774,790	13,635	2.81%	624
2003	23,412	796,023	12,770	1.65%	545
2004	23,185	\$ 818,260	\$ 12,455	1.56%	\$ 537

<sup>\*</sup> Expressed in thousands.

<sup>(1)</sup> Information from U.S. Census Estimates.

<sup>(2)</sup> From Table 6.

<sup>(3)</sup> From Table 9.

### Ratio of Annual Debt Service Expenditures For General Obligation Bonded Debt To Total General Fund Expenditures and Transfers Out Last Ten Fiscal Years (amounts expressed in thousands)

Fiscal Year	Pri	ncipal	Int	erest	Fotal Debt ervice	G	Total General Fund enditures	Ratio of Debt Service to General Fund Expenditures
1995	\$	_	\$	_	\$ -	\$	5,746	-
1996		_		-	-		7,094	-
1997		_		-	_		7,690	-
1998		-		-	-		12,143	-
1999		-		-	-		10,565	-
2000		-		-	-		16,412	-
2001		-		403	403		10,748	3.75%
2002		2,115		883	2,998		11,345	26.43%
2003		865		808	1,673		13,032	12.84%
2004	\$	315	\$	779	\$ 1,094	\$	13,625	8.03%

### Computation of Legal Debt Margin December 31, 2004

Assessed Valuation Assessed Value	\$818,259,523
Legal Debt Margin:  Debt Limitation - 10 Percent of Total Assessed Value	81,825,952
Total Debt Applicable to limitation	12,455,000
Legal Debt Margin	\$69,370,952
Percent of Debt Limit Used	15.22%

### **Demographic Statistics Last Ten Fiscal Years**

Fiscal Year	(1) Population	(2) · Capita icome	(1) Median Age	(3) School Enrollment	(2) Unemployment Rate
1995	17,090	\$ 17,351	n/a	2,766	3.8%
1996	17,771	18,093	n/a	2,861	3.2%
1997	18,731	19,237	n/a	2,974	3.1%
1998	19,709	20,418	n/a	3,049	3.2%
1999	20,547	20,733	n/a	3,191	2.2%
2000	21,016	21,935	32.5	3,163	1.8%
2001	21,976	22,188	n/a	3,232	2.3%
2002	22,665	22,356	n/a	3,413	2.9%
2003	23,412	n/a	n/a	3,497	2.5%
2004	23,185	n/a	n/a	3,520	3.5%

### Sources:

- (1) Information From U.S. Census Estimates.
- (2) Information From the Georgia Department of Labor.
- (3) Information From the Lumpkin County School Superintendent's Office.

### Property Values, Construction and Bank Deposits Last Ten Fiscal Years

Tax Year	(1) Property Value*	(2) Number of Permits	(2) Estimated Construction Costs*	(3) Bank Deposits*	
1995	661,818	573	n/a	154,000	
1996	758,695	627	27,189	163,000	
1997	816,635	690	37,007	204,000	
1998	858,088	746	43,507	221,867	
1999	915,423	759	64,577	247,894	
2000	985,483	709	80,043	248,123	
2001	1,055,850	601	38,157	292,775	
2002	1,918,805	648	40,009	266,822	
2003	1,998,354	625	47,720	252,015	
2004	2,081,187	512	42,458	245,120.	

<sup>\*</sup> Amounts expressed in thousands.

<sup>(1)</sup> Estimated actual value of real property from table 4, excluding exemptions.

<sup>(2)</sup> Source: Lumpkin County Planning Department.

<sup>(3)</sup> Source: Georgia Department of Banking and Finance

### **Miscellaneous Statistics**

Date of Establishment	1832
Form of Government	Sole Commissioner
1990 Population	14,573
2000 Population	21,016
Population Percentage Gain 1990-2000	44.2%
Area in Square Miles	285
Miles of Public Roads (County Maintained)	401.97
Government Services and Facilities:	
Recreation and Culture	
Community Centers	1
Senior Centers	1
Libraries	1
Fire Services	
Number of Stations	5
Number of Full Time Employees	2
Number of Part-Time Employees	10
Number of Volunteers	60
Number of Vehicles	18
Emergency Services	
Number of Employees	29
Number of Vehicles	5
Public Safety	
Number of Employees	64
Number of Vehicles	35
Court System	
Superior Court Judges	2
Magistrate Court Judges	2
Juvenile Court Judges	1
Probate Court Judges	1
Water and Sewerage Authority	
Employees	2
<b>Development Authority</b>	
Employees	1
Health Department	
Number of Employees	15
Number of Buildings	1
<b>Hospitals</b>	1
Number of Employees	207
Number of Patient Beds	49

### LUMPKIN COUNTY, GEORGIA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For Year Ended December 31, 2004

FEDERAL GRANTOR/ PASS-THRU GRANTOR/ PROGRAM TITLE	FEDERAL CFDA NUMBER	GRANT/ CONTRACT NUMBER	PROGRAM OR AWARD AMOUNT	EXPENDITURES
U.S. DEPARTMENT OF TRANSPORTATION				
Passed-through the Georgia Department of Natural Resources Recreational Trails Program	20.219	NRT-03(17)	\$ 99,000	\$ 29,640
Passed-through the Georgia Department of Transportation Section 5311 Rural Public Transportation Operating Contract	20.509	MTG00-0119-00-066	30,764	27,925
Passed-through the Georgia Office of Highway Safety				
State and Community Highway Safety	20.600	2004-093-402PT	3,000	2,703
Total U.S. Department of Transportation			132,764	60,268
U.S DEPARTMENT OF HEALTH AND HUMAN SERVICES  Passed through the Northeast Georgia Regional Development Center  Special Programs for the Aging				
Title III, Part B	93.044	427-93-45228	14,337	14,337
Title III, Part C1 Title III, Part C2	93.045	427-93-45228	15,733	15,733
Title III, Part C.2	93.045	127 93 15228	35,076	35,077
Social Services Block Grant	93.667	427-93-45228	12,049	12,049
Total U.S. Department of Health and Human Services			47,125	47,126
U.S. DEPARTMENT OF JUSTICE  Passed -through the Criminal Justice Coordinating Council				
Byrne Drug Control and System Improvement	16.579	B02-8-048	31,336	12,402
Victim's Assistance	16.575	2003-VA-GX-0002	35,781	26,588
Victim's Assistance	16.575	2004-VA-GX-0004	35,781	8,889
			71,562	35,477
Violence Againtst Women Act Grant	16.588	W03-8-057	8,385	2,096
Passed -through the Council of Juvenile Court Judges:				
Purchase of Service - Juvenile Offenders Program	16.523	01B-ST-0005	10,000	9,737
Purchase of Service - Juvenile Offenders Program	16.523	03B-ST-0001	10,000	3,170
			20,000	12,907
Bulletproof Vest Program	16.607	FY 2004	20,254	6,636
Total U.S. Department of Justice			151,537	69,518
U.S. DEPARTMENT OF HOMELAND SECURITY  Passed -through the Georgia Emergency Management Agency:				
State Homeland Security Grant Program FY03 Part 1	97.004	2003-TE-TX-0181	187,000	186,978
State Homeland Security Grant Program FY03 Part 2	97.004	2003-MU-T3-0010	46,150	44,238
State Homeland Security Grant Program FY04	97.004	2004-GE-T4-0012	10,699	10,655
Passad, through the Federal Emergency Management Agency			243,849	241,871
Passed -through the Federal Emergency Management Agency: Assistance to Firefighters Grant	97,044	EMW-2003-FG-10370	174,824	174,824
Total U.S. Department of Homeland Security	21.011	2002 1 0 10370	418,673	
FEDERAL EMERGENCY MANAGEMENT AGENCY			410,073	416,695
Passed-through the Georgia Emergency Mangement Agency				
Emergency Services	83.516	FEMA-1554-DR-GA	28,711	28,711
Local All Hazards Emergency Operations Planning	83.562	FY 2002	5.656	2.828
Total Federal Emergency Management Agency			34,367	31,539
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  Passed-through the Georgia Department of Community Affairs				
Community Development Block Grant	14.228	01-p-y-093-1-2524	493,190	4,769
Total U.S. Department of Housing and Urban Development			493,190	4,769
TOTAL FEDERAL EXPENDITURES			\$ 1,277,656	\$ 629,915

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

- 1: This schedule is prepared on the modified accrual basis of accounting.
- 2: The Lumpkin County Health Department, a component unit, has no Federal Awards.

  3: The Lumpkin County Water and Sewerage Authority, a component unit, has no Federal Awards.
- 4: The Lumpkin County Development Authority, a component unit, has no Federal Awards.
  5. The Lumpkin County Hospital Authority, a component unit, has no Federal Awards.



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JOHN M. NIX, CPA
DUANE B. SCHLERETH, CPA
RUSSELL D. HOPKINS, CPA
J. RONALD BRACEWELL, JR., CPA, ABV

525 CANDLER STREET, N.E. P.O. DRAWER 2396 GAINESVILLE, GA 30503 TEL (770) 532-9131

FAX (770) 536-5223

EMAIL

CPA@BATESCARTER,COM

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

April 22, 2005

Mr. Stephen W. Gooch, Commissioner Lumpkin County, Georgia Dahlonega, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of LUMPKIN COUNTY, GEORGIA as of and for the year ended December 31, 2004, which collectively comprise the LUMPKIN COUNTY, GEORGIA's basic financial statements and have issued our report thereon dated April 22, 2005. We did not audit the financial statements of THE LUMPKIN COUNTY HEALTH DEPARTMENT, which statements reflect total assets of \$312,640 as of June 30, 2004 and total revenues of \$795,855 for the year then ended. Those financial statements were audited by another auditor whose report has been furnished to us and our opinion on the basic financial statements, insofar as it relates to the amounts included for THE LUMPKIN COUNTY HEALTH DEPARTMENT component unit, is based solely on the reports of the other auditor. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered LUMPKIN COUNTY, GEORGIA's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or

operation of the internal control over financial reporting that, in our judgment, could adversely affect LUMPKIN COUNTY, GEORGIA's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings and questioned costs as items 04-08 through 04-16.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether LUMPKIN COUNTY, GEORGIA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings and questioned costs as item 04-01 through 04-07

This report is intended for the information and use of the audit committee, management, Board of Commissioners, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

bates, later + 6, P.C.



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EMAIL

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## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

April 22, 2005

Mr. Stephen W. Gooch, Commissioner Lumpkin County, Georgia Dahlonega, Georgia

#### Compliance

We have audited the compliance of LUMPKIN COUNTY, GEORGIA with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2004. LUMPKIN COUNTY, GEORGIA's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of LUMPKIN COUNTY, GEORGIA's management. Our responsibility is to express an opinion on LUMPKIN COUNTY, GEORGIA's compliance based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular Λ-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about LUMPKIN COUNTY, GEORGIA's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on LUMPKIN COUNTY, GEORGIA's compliance with

those requirements.

In our opinion, LUMPKIN COUNTY, GEORGIA complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2004.

#### Internal Control Over Compliance

The management of LUMPKIN COUNTY, GEORGIA is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered LUMPKIN COUNTY, GEORGIA's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information of the audit committee, management, Board of Commissioners and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

bates, Getes + G, P.C.



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EMAIL

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### LUMPKIN COUNTY, GEORGIA AUDITORS' SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended December 31, 2004

#### I SUMMARY OF AUDITORS' RESULTS:

- 1. Report issued on Financial Statements Unqualified opinion
- 2. Compliance (financial statements) Seven material instances of noncompliance
- 3. Internal Control (financial statements) Nine reportable conditions, no material weakness
- 4. Compliance (major programs) Unqualified opinion, no instances of noncompliance.
- 5. Internal control (major programs) Unqualified opinion
- 6. Audit findings required to be reported under A133 Section 510(a)
  - i) Reportable conditions in internal controls over major programs See (5) above
  - ii) Material noncompliance related to major programs See (4) above
  - iii) Known questioned costs greater than \$10,000 for major programs None reported
  - iv) Known questioned costs greater than \$10,000 for a program not audited as major None reported
  - v) Circumstances if report on compliance is other than unqualified N/A
  - vi) Known fraud N/A
  - vii) Misrepresentation in schedule of prior audit findings None reported
- 7. Major programs for the year: 97.044 Assistance to Firefighters; 97.004 Office of Domestic Preparedness State Homeland Security Grant Program
- 8. Dollar threshold used to distinguish between Type A and Type B programs \$300,000.
- 9. Does the auditee qualify as a low risk auditee under A133 Section 530 no.

#### II AUDIT FINDINGS - GENERALLY ACCEPTED GOVERNMENTAL AUDITING STANDARDS

Finding Number

#### **COMPLIANCE**

04-01 Statement of Actual expenditures exceeded budgeted appropriations for the

**Condition:** Enotah Circuit in the amount \$29,055 and the Senior Center in

the amount of \$10,974.

Criteria: The Official Code of Georgia Section 36-81-3 states that

expenditures are not allowed to exceed budgeted appropriations at the department level unless a budget amendment has been

adopted by resolution or ordinance of the Commissioner.

**Effect of Condition:** The County is in violation of the State budget law.

Cause of Condition: The excess in both departments is primarily due to year-end

accounts payable accruals.

**Recommendation:** At the time that it becomes known that unbudgeted costs are

anticipated, a budget amendment should be adopted by the commissioner before the purchase order is prepared. Such amendments need to be adopted by ordinance or resolution by the commissioner in order to fulfill the requirements of State law.

**Response:** The County will prepare necessary budget amendments in the

future.

#### WATER AND SEWERAGE AUTHORITY

**O4-02** Statement of The Authority did not have enough money in the sinking fund to

pay the Bond Payment in February of 2004 in the amount of

\$146,982.

Condition:

Criteria: The Authority and the County should comply with all bond

covenants. One of the covenants is that the County has a responsibility to verify that the Sinking Fund Account has the required amount of funds necessary to make the bond payment. If

there is a deficiency, then the county should levy taxes.

Effect of Condition: The Authority used the construction funds provided by the bond

issue to pay the bond payment in February of 2004. There are no

more construction funds and the project is not complete.

Cause of Condition: The Authority used the remaining funds in the construction

account to satisfy the principal and interest payment in February

of 2004 due to a cash flow shortfall in operations.

Recommendation: We recommend that the County properly check the balances in

the sinking fund and debt service reserve accounts to be sure that

all bond covenants are complied with at all times.

Response: The construction project funded by the Bond issued in the year

> 2000 had been completed. The present construction projects are being funded by the Lumpkin County Development Authority. The sinking fund balances were current as of April 29, 2005.

04-03 Statement of At December 31, 2004 the Authority had a balance of \$101,080 Condition:

in the sinking fund account. The sinking fund should have had a

balance of \$138,093. This is a deficit of \$37,012.

Criteria: The bond covenant requires that this balance be at least

> proportional to the amount of principal and interest to be paid on February 1st of the next year. The Bond Covenant states that the County "will pay to the Authority amounts sufficient to enable the Authority to make up any deficiency in the Debt Services Reserve

Account in the Sinking Fund."

Effect of Condition: The Authority may not have enough funds to pay the bond

payment due on February 1st, 2005.

Cause of Condition: The sinking fund was not current as of December 31, 2004 due to

a cash flow shortfall.

Recommendation: We recommend that the County and Authority work together to

comply with all bond covenants.

Response: The Authority is dependent on non-service charge revenues such

> as "Tap Fees." The Authority received revenues from two unanticipated sources in December 2004, enabling the Authority to satisfy the Bond indebtedness on February 1, 2005. The bulk receipt of tap fees assisted the county in avoiding a financial contribution to fund the shortfall. In the future, the County and Authority will work together to comply with all bond covenants.

**O4-04** Statement of As of January 1, 2005, the Authority had not adopted a legal

**Condition:** budget for Fiscal Year 2005.

**Criteria:** The Authority covenants that on or before the first day of each

subsequent Fiscal Year during which any Bonds are outstanding, there will be adopted an annual budget of revenues and expenses for the ensuing Fiscal Year, and a copy of such budgets or amendments thereto, will be filed, upon request, with any

bondholder.

**Effect of Condition:** The Authority is not complying with the bond covenants.

**Cause of Condition:** The Authority Board is in the review process of accepting the

budget. An outside agency was hired to help with the budget preparation and this additional work took additional time.

**Recommendation:** We recommend that the Authority adopt a budget prior to the first

day of each fiscal year.

Response: The Authority adopted a budget on January 20, 2005 at the

regularly scheduled meeting. Upon conversion of Financial platforms, there will be amendments made to the Budget to recognize the 2005 expenses and revenues. The Authority engaged a third party consultant to do a "Rate Study Analysis" in

2004. The study was completed in 2005.

**04-05** Statement of Although payroll tax payments were made, 941 payroll reports

**Condition:** were not filed for the first quarter of fiscal year 2004.

**Criteria:** Federal payroll tax reports should be completed and submitted in

a timely manner.

Effect of Condition: The Authority was not in compliance with payroll laws and

regulations.

**Cause of Condition:** Personnel failed to perform.

**Recommendation:** We recommend filing all payroll tax reports and making all

deposits on a timely basis.

**Response:** The tax payments have been made and the staff person is no

longer employed by the Authority.

**04-06** Statement of Fourth quarter state withholding was not paid in a timely fashion

**Condition:** and the state payroll tax reports were not filed.

<u>Criteria:</u> State payroll tax reports should be submitted and payments

submitted by the appropriate deadlines.

Effect of Condition: The Authority was not in compliance with payroll laws and

regulations.

<u>Cause of Condition:</u> Personnel failed to perform.

**Recommendation:** We recommend filing all payroll tax reports and making all

deposits on a timely basis.

**Response:** Fourth quarter state withholding has been paid and the staff

person is no longer employed by the Authority.

**04-07** Statement of The fourth quarter Department of Labor quarterly taxes were not

**Condition:** paid.

<u>Criteria:</u> State payroll tax reports should be submitted and payments

submitted by the appropriate deadlines.

Effect of Condition: The Authority was not in compliance with payroll laws and

regulations.

Cause of Condition: Personnel failed to perform.

**Recommendation:** We recommend filing all payroll tax reports and making all

deposits on a timely basis.

**Response:** State payroll tax reports have been filed and the staff person is no

longer employed by the Authority.

#### REPORTABLE CONDITIONS

#### **PAYROLL**

**04-08** Statement of The person processing the payroll also has the ability to enter new

**Condition:** employees and/or make changes to pay rates.

**Criteria:** In order to prevent fraud, staff processing payroll should not have

the ability to enter new employees and/or make changes to pay

rates of existing employees.

**Effect of Condition:** Since there is no other compensating control, payroll staff has the

ability to create phantom employees or make unauthorized

changes to pay rates.

Cause of Condition: During 2004, the Human Resources Department lost key

personnel, and more access was given to the Payroll Department so that the Payroll Department could shoulder the workload until a new Human Resources Director was hired. Fran Sullens assumed the responsibilities of the Human Resource Director in

December 2004.

**Recommendation:** We recommend that the software system be modified to allow

only the Human Resources Director to have the ability to enter new employees and/or make changes to the pay rates of the new employees. If access is not modified, then another compensating control should be created, such as a report of changes that can be

reviewed by the Human Resource Director periodically.

**Response:** The County is in the process of creating a compensating control

to prevent unauthorized changes by Payroll staff and other

personnel.

#### PROBATE COURT

**04-09** State of Condition: For six days in the month of August, the Probate Court account

had a negative cash balance.

**Criteria:** In order to maintain proper controls over cash, the Clerk should

verify appropriate funds are available prior to issuing checks.

**Effect of Condition:** The Probate Court account incurs overdraft fees as well as non-

sufficient funds fees on any check that is presented for payment.

The bank refunded all fees charged to the Probate Court.

**Cause of Condition:** The overdraft occurred because of a change in the receipting and

distribution of interest earned on the Probate Court Checking.

**Recommendation:** We recommend that the Clerk verify that the funds are in the

bank account prior to preparing checks.

Response:

The prior Clerk receipted the interest monthly and included in it the normal monthly disbursals for 2002. The County didn't receipt the \$2,967.03 in 2002 interest as such because it was included in the monthly regular disbursals. When the problem was discovered, the County refunded the Probate Court the \$2,967.03 for 2002. This refund was promptly deposited, clearing up the negative balance. (It is noted that the previous Clerk was told in 2003 by the auditing firm not to receipt the interest monthly because the system doesn't have the ability to properly track it). The new Clerk has corrected the procedures for disbursement of interest and will verify that the funds are in the bank account prior to preparing checks in the future.

#### **COMPONENT UNITS**

#### **DEVELOPMENT AUTHORITY**

04-10 <u>Statement of</u> condition:

Minutes of the board meeting do not contain sufficient details of

contracts entered into by the Authority.

Criteria:

Board meeting minutes should contain detailed information

regarding contracts entered into by the Authority as well as other

pertinent information affecting the Authority.

Effect of Condition:

The board meeting minutes lack sufficient details of activity of

the authority.

Cause of Condition:

This was an oversight.

Recommendation:

We recommend that the board meeting minutes be prepared with

sufficient details, such as amounts and project authorization,

related to contracts and other agreements.

Response:

The board meeting minutes are now being prepared in detail.

#### **WATER AUTHORITY**

04-11 Statement of

Condition:

On December 31, 2004, there were thirteen lots receiving water

that were not being metered.

Criteria:

All lots that receive water should be monitored with a water meter

that is read and billed for the amount of usage.

**Effect of Condition:** The Authority has a loss of revenue because an unknown amount

of water is being used by these lots while they are billed for the

minimum usage.

Cause of Condition: These customers were receiving water with no meter when the

Water Authority accepted the system. There is no map of the water lines that will allow for easy installation of the meter. The owners must give permission for the Authority to find the lines

and then install a meter.

**Recommendation:** We recommend sending notices that these customers will have an

increase in the minimum bill until they give permission for meters to be installed. We also recommend working with the attorney to

determine what action the law will allow to be taken.

**Response:** These thirteen lots are charged the monthly fee of \$25.00. These

lots lack the necessary casements because there is no County Right of Way at the point of water line access. Therefore, the financial expense of installing the meters exceeds the revenue generated from the sale of water. It is to be noted that the lots are served by well systems rather than the "City Line," allowing the County to serve these customers with water that is produced at a

minimum of cost.

**O4-12** Statement of The internal control procedures over the issuance of adjustments

**Condition:** to customer water bills were ineffective and not followed in the

year ended December 31, 2004.

Criteria: Any adjustment on a customer bill should be properly

documented and approved by management.

**Effect of Condition:** There was over \$30,000 of billing adjustments made to customer

bills in 2004 which had no approval and for which no support

was provided.

Cause of Condition: Personnel failed to perform.

**Recommendation:** We recommend that all billing adjustments be given to

management with support documentation for approval. Management should sign-off on these adjustments which should

be retained as part of the accounting records.

**Response:** All adjustments are justified by staff and signed off by the

Director. The staff person is no longer employed by the

Authority.

**O4-13** Statement of The security deposit account is not interest bearing.

Condition:

Condition:

Criteria: Interest should be earned on all eligible money held by the

Authority.

**Effect of Condition:** Over \$40,000 is held by the Authority for security deposits

without earning interest on this money.

Cause of Condition: Lack of financial controls.

**Recommendation:** We recommend having the bank convert this account to an

interest bearing account.

**Response:** The account is now interest bearing.

04-14 Statement of In the year ended December 31, 2004, the Authority granted a

reduction in tap fees for specific contractors that were less than

the costs incurred by the Authority.

**Criteria:** All customers should be charged a tap fee that covers the cost that

the Authority incurs when installing the tap.

**Effect of Condition:** The Authority had a loss of profit on providing tapping services to

a contractor.

Cause of Condition: A reliance on non-service charge revenues caused a cash flow

shortfall.

**Recommendation:** We recommend charging every customer the standard rate of

\$2,200 which was approved by the board.

**Response:** The Authority made the decision to discount the tap fees rather

than ask the county to pay the deficiency on the bond.

**O4-15** Statement of This was a prior year finding. The Authority does not maintain

**Condition:** adequate records to monitor water loss.

<u>Criteria:</u> The Authority should be able to account for water purchased and

should analyze water losses. The State and industry standards

suggest water losses be 10% or less.

**Effect of Condition:** There is uncertainty as to what is happening to water drawn from

its wells or purchased that is not sold. The Authority does not

know how much water is lost in the system.

**Cause of Condition:** The Authority has not prepared an analysis.

**Recommendation:** We recommend an analysis be prepared on a monthly basis that

starts with total gallons purchased, less customer sales, less authorized unmetered usage for activities such as fire fighting or flushing lines, leaving a balance of gallons unaccounted for. The unaccounted for balance should be 10% or less. If this percentage is greater than 10%, further investigation should be done to

account for the usage/loss.

**Response:** The systems lack the necessary meters to account for water loss.

However, a water purchase spreadsheet is being prepared in order to account for water purchases. Written analysis of unaccounted water will be presented by the Finance Manager and the Operations Manager to the Finance Director on a monthly basis

Operations Manager to the Executive Director on a monthly basis.

The Authority does not require developers who donate waterlines to post a bond to cover the cost of repairs during the one year

warranty period.

04-16

Statement of

Condition:

**Criteria:** A bond posted by the developers is necessary to ensure financing

for any repairs necessary during the one year warranty period.

**Effect of Condition:** There is no guarantee that the Authority will receive the money

necessary to cover the cost of repairs to be made on the donated

water lines.

**Cause of Condition:** Donated waterline systems were accepted on a good faith basis.

**Recommendation:** We recommend that the Authority require all developers to post a

bond when donating lines to the Authority. This bond will provide financing for any repairs necessary during the one year

warranty period.

**Response:** The Authority has generated a "Letter of Credit" standard for staff

and the developers to use on all future systems.

### III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

There were no findings or questioned cost relating to Federal awards reported for the year ended December 31, 2004.